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98TH CONGRESS, 2d Session } SENATE { REPORT 98-568

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1985

AUGUST 1 (legislative day, JULY 30), 1984.—Ordered to be printed

Mr. SPECTER, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 5899]

The Committee on Appropriations, to which was referred the bill (H.R. 5899) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1985, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended.

S183-12

CONTENTS

	Page
General statement and summary of bill	3
Federal funds	16
Personnel	24
Operating expenses:	
Governmental direction and support	26
Economic development and regulation	31
Public safety and justice	35
Public education system	46
Human support services	51
Public works	57
Washington Convention Center	60
Repayment of loans and interest	60
Repayment of general fund deficit	60
Short-term borrowings	61
Inaugural expenses	61
Other adjustments	61
Capital outlay	61
Water and Sewer Utility Administration	64
Lottery and Charitable Games Control Board	66
Office of Cable Television	66
General provisions	67

GENERAL STATEMENT AND SUMMARY OF BILL

The following discussion of the bill includes general information on initiatives and concerns of the Committee and an analysis of the total resources estimated to be available to the District of Columbia in the coming fiscal year.

The Committee has considered requests for Federal funds totaling $503,470,000. This amount was contained in the Budget of the U.S. Government—1985 transmitted to the Congress on February 1, 1984. This amount is composed of $425,000,000 for the Federal payment to the District. Of this amount, $39,000,000 has been authorized by Public Law 98–316, June 12, 1984. The amount of $24,100,000 as payment in lieu of reimbursement for water and sewer services to Federal facilities; $52,070,000 as the Federal contribution to the various retirement systems; and $2,300,000 for expenses incurred in connection with the inauguration.

The bill includes a recommendation of $533,343,000 in Federal funds. In addition to the above requests, the Committee has included $9,873,000 for the criminal justice emergency initiatives and education initiatives for the District government.

In addition to the Federal funds recommended in the bill, provision is also made for $2,363,386,000 in District of Columbia funds. These funds are generated from various taxes and fees levied by the District government and include $2,250,364,000 in operating authority and $113,022,000 in capital project authority. These requests were transmitted in messages from the President entitled, "Budget, District of Columbia Government, Fiscal Year 1985" and available as House Document 98–203.

Following is a summary of the appropriations recommended in the bill:

Item	*Amount*
Federal funds included in bill:	
Federal payment	$425,000,000
Criminal justice emergency initiatives	8,371,000
Education initiative	1,502,000
Payment for Federal water and sewer services	24,100,000
Retirement funds contribution	52,070,000
St. Elizabeths Hospital	20,000,000
Inaugural expenses payment	2,300,000
Loans for capital outlay	
Total, Federal funds	533,343,000
District of Columbia funds:	
Operating expenses	2,250,364,000
Capital outlay	113,022,000
Total, District of Columbia funds	2,363,386,000

A comparative summary of the appropriations recommended follows:

SUMMARY OF THE BILL

Agency and item	New budget (obligational) authority, fiscal year 1984	Budget estimates of new (obligational) authority, fiscal year 1985	New Budget (obligational) authority recommended by House	New budget (obligational) authority recommended by Senate committee	Senate committee recommendation compared to—	
					Budget	House bill
(1)	(2)	(3)	(4)	(5)	(6)	(7)
FEDERAL FUNDS						
Payment of Federal funds	$485,811,600	$503,470,000	$484,470,000	$533,343,000	+$29,873,000	+$48,873,000
Loans for capital outlay	115,000,000		155,000,000			−155,000,000
Total, Federal funds	600,811,600	503,470,000	639,470,000	533,343,000	+29,873,000	−106,127,000
DISTRICT OF COLUMBIA FUNDS						
Operating expenses	2,055,279,200	[1]2,228,940,000	2,204,853,000	2,250,364,000	+21,424,000	+45,511,000
Capital outlay	122,807,400	113,022,000	113,022,000	113,022,000		
Total, District of Columbia funds	2,178,086,600	2,341,962,000	2,317,875,000	2,363,386,000	+21,424,000	+45,511,000

[1] Includes $41,300,000 submitted in H. Doc. 98-000.

GENERAL STATEMENT

Criminal Justice Emergency Initiatives

The bill includes a total of $9,873,000 in additional funds for various initiatives within the District Department of Corrections, Superior Court, Board of Parole, and public school system.

DEPARTMENT OF CORRECTIONS

In the fiscal year 1984 District of Columbia appropriations bill, the Committee included $22,330,300 in a criminal justice initiative to improve and expand vocational and basic education programs and to relieve overcrowded conditions at the detention center. The Congress approved these funds with the hope that a concerted effort, coupled with an infusion of meaningful new funds, might ultimately break the cycle of criminal behavior that leads to the so-called career criminal. The scope of the program is to increase the quality, realism, focus, and availability of vocational and literacy programs in the District's prison facilities at Lorton, Va., and the jail located in northeast Washington, taking into consideration the best ideas in prison rehabilitation programs throughout the United States, and implementing an innovative program to serve as a national model. The concept is to concentrate all efforts on increasing training in marketable job skills and such basic English and math skills as may be required to perform and qualify for such jobs. By agreement with the U.S. district court, city officials have opened a new 450-bed medium-security facility at Lorton, Va., called Occoquan II, to relieve the serious overcrowding problem that had existed.

During the year the Committee has held three hearings on the status of the implementation of the vocational and basic education programs and has visited corrections facilities to view first hand the efforts being made. At times during the year the Committee has been displeased with the pace of the programs' implementation and significant reservations have been expressed about the long-term goals, or lack of them, in planning documents. However, at this time the Committee believes that progress has been made sufficient to warrant limited continued support of the programs. The Committee has included $6,215,000 to continue the vocational and basic education programs in fiscal year 1985. This amount is one-half of the estimate to continue these programs for the full fiscal year. The Committee is taking this step to indicate our concern over the use of these funds to date. Strong assurances as to the future directions and use of specific appropriations will be required or further appropriations will be jeopardized. The Committee expects to continue to receive reports of monthly financial and program data.

The Committee is encouraged by the recent establishment of the Advisory Committee on Corrections Education Reform. The Committee is comprised of eight members and includes private citizens, business and labor leaders, experts from other jurisdictions, and District government representatives.

The purpose of the Advisory Committee is to provide the Department of Corrections with information and advice on the planning and implementation of these programs. Additionally, it is hoped that by providing an interface with the labor and business communities at this early stage of planning there can be a meaningful exchange of information so that local needs for training and employment of ex-offenders can be met.

The Advisory Committee will review current operations, proposed expenditures, and long-range plans for this continuing program.

The Committee shares the concern of the Mayor, corrections officials, and citizens over the pervasiveness of drugs in the District's corrections facilities. A comprehensive testing of 3,322 inmates at the Lorton prison were tested in March 1984 for four drugs—amphetamines, PCP, cocaine, and opiates. The results show that 10 percent of all inmates tested were using one of these drugs. The relationship between criminal behavior and drug use is well documented and undeniable. If drug use is this prevalent within the prison, then there is little hope that it can be abated outside the institution. The effect on vocational and education programs is also paramount. An individual using drugs cannot be expected to learn a trade or other basic skills under the influence of mind-altering or mood-changing drugs. The Committee supports the tough new procedures instituted by District officials and encourages them to seek new ways to break this cycle of drug dependency and crime.

The Committee will continue to monitor the program and will defer until a supplemental appropriations bill a decision on the second half of the required funding.

SUPERIOR COURT

During a hearing on June 12, 1984, the Committee received testimony from presiding Judge Fred Ugast of the criminal division of the superior court. Judge Ugast testifed that current court rule does not require a hearing during the 3-day holding period for a person on probation who is rearrested on new charges. This situation results from the continuing increases in criminal division caseloads. The caseload in the division increased by more than 7 percent during calendar year 1983.

In order to permit the court to conduct timely probation revocation hearings, which now may take up to 2 weeks according to Judge Ugast, the Committee has included $160,000 and five positions. These additional resources will permit the court to modify its rules to require immediate probation revocation review before a defendant is released on a new arrest.

This requirement will increase public safety by permitting the court the opportunity to convene a hearing to determine if the conditions of the individuals probation has been violated and to hold potentially dangerous individuals in custody pending adjudication of the new charges.

In addition the Committee has included $1,205,000 which was not included in the budget request for the salaries of the seven new judges and support staff. The Committee included these funds in the fiscal year 1984 budget for the District, pending legislation authorizing the positions. They have now been authorized in Public Law 98–235, and names have been submitted and are pending confirmation in the Senate. There is every reason to believe that these judges will be on the bench at the beginning of the fiscal year and funds to pay their salary is now required.

The Committee has also included two items requested by the court but disallowed by the Mayor. First are three law clerks and two secretaries for the retired judges, amounting to $139,000. Each active full-time judge of the superior court is statutorily provided with a law clerk, in order to maximize bench time and provide necessary research support. At the present time there are nine retired judges actively serving the superior court an average of 6 to 10 months each per year. This group of judges has only one law clerk to provide the extensive legal research necessary to respond to the many and difficult legal questions which arise in the controversial cases which they hear.

To date, secretarial support for these judges has had to be provided by one secretary assigned on a permanent basis and the detailing of secretarial personnel from other units.

The second item is $317,000 additional for the social services division. Since its creation in 1971, the social services division has continually worked and reworked its resources to accommodate the demands of an increasing workload. During this period, not one additional supervisory probation officer or probation officer position has been added to the division's personnel allocation. Between 1976 and 1982, the division's probation supervision caseload increased by 24.2 percent from 7,885 in 1976 to 9,796 in 1982. Concurrently, the number of diagnostic court reports for the judiciary increased by 52.3 percent from 8,132 reports completed in 1976 to 12,384 reports completed in 1982.

The social services division, and especially its adult branch, is insufficiently staffed to manage the workload at hand. Division/branch work units (numerical values reflecting actual times needed to perform tasks) are beyond maximum operational levels for each staff member. Furthermore, projected future deficits for probation staff/workload ratios are even more pronounced. The adult supervision caseload alone is growing at an 18-percent annual rate over 1982 levels. To merely continue handling these projected workloads at capacity levels, the division requires creation of an additional probation team for assignment to the adult branch. This team would be headed by a supervisory probation officer, and consist of nine probation officers, and a probation clerk. The team would be designated to perform either diagnostic or supervisory functions within the adult branch. Any remaining positions will be assigned to other adult teams where the need for service provision is most critical.

The division's adult supervision workload is projected to increase at an annual 18-percent rate during 1983. By the end of June 1983, the division was supervising 9,113 adult criminal offenders which already reflected an increase of 1,272 cases over 1982 year-end totals. At the same time, the division as a whole was supervising 10,634 adult and family matters or 838 more cases than 1982 year-end totals. The division minimally assumes that its growth rate in the next 2 to 3 years will continue at levels experienced in recent years. This experience indicates a steady rise in needed adult services.

BOARD OF PAROLE

During hearings on March 7 and 27 and July 26, 1984, the Board has testified concerning its policies and procedures. The Mayor, the Board, and their staffs have undertaken a comprehensive review and, in some instances, revision of these policies and procedures as a result. The Committee seeks to ensure, as do all levels of the District government, that individuals who may be a high risk to commit other crimes, or have long histories of criminal behavior, are not released prematurely back into the community.

Of particular concern is the necessity to hold accountable those who have been paroled and are accused of other crimes. A judgment must be made swiftly in such instances as to whether the individual has violated parole and, therefore, have the parole privilege revoked. This judgment must be made before there is opportunity for him or her to be released on the subsequent charges.

As a part of this review, the Committee is aware of a proposal that the Mayor is considering to transfer parole supervision from the Department of Corrections to the Board of Parole. The Committee supports this transfer in principle as a means of consolidating decisionmaking and supervision of parolees into one entity.

The Committee has recommended an increase of $335,000 to assist in the implementation of proposed new rules on the issuance of warrants and revocation of parole. With the establishment of new rules and procedures, it is highly probable that additional hearing examiners and related staff may be required to handle an increased revocation caseload. However, since these rules were proposed only 2 days before the subcommittee considered the fiscal year 1985 budget, a full analysis of implementation costs was not available. This amount is considered the minimum amount necessary and the Committee expects that as the needs become apparent that the District government will reprogram the needed funds and inform the Committee if supplemental amounts are required.

The Committee also notes that other changes in rules and procedures of the Board are under consideration and strongly encourages those reforms in cooperation with other elements of the criminal justice system, including the U.S. Attorney's Office, at the earliest possible date. Further, the Committee believes that budgetary constraint should not be an impediment to moving swiftly to implement these reforms. In that re-

37-145 O - 84 - 2

gard, the Committee pledges to continue to work closely with the Mayor, both in considering necessary reprogrammings or supplemental requests.

PUBLIC SCHOOLS

On June 20, 1984, the Committee held a hearing with the Board of Education, a major topic was the problem of truancy in District schools. The school administration estimates that during the first semester of the 1983–84 school year approximately 5 percent or 4,600 students were truant each day. Many of today's truants are tomorrow's school dropouts. The obvious problems are that students who do not attend school, cannot be prepared academically to assume their community and family responsibilities as adults or to obtain employment. A lesser recognized problem is that many of the students who are not attending school are responsible for much of the crime and vandalism that is occurring within our cities. Unsupervised youth are also more likely to be involved in undesirable activities such as drug and alcohol abuse and teenage pregnancies.

To address this serious problem the Committee has included an additional $1,104,000. Of the amount $352,000 will be used to purchase 47 automatic calling machines to call parents of absent youths. Contact with the parent is essential to alert the parents, who often are unaware that their child is not in school. This is often all it takes. Presently, DCPS does not have the personnel available to call the parents of every child who is absent to determine whether the absence is an excused absence. Therefore, the Committee recommends the purchase for each junior high school, senior high school, and career center an automatic calling machine. These machines can be programmed to call parents, and to invite them to attendance conferences. These machines would be used to supplement attendance aides and, thus, form the first intervention point after a teacher reports that a child is absent. DCPS has 28 junior high schools, 12 senior high schools, and 7 career centers. Thus, 47 machines would be needed, at a cost of approximately $7,500 per machine, or $352,000. Accurate recordkeeping and accounting for absences, and efforts made by the school system to notify parents and correct truancy problems are the foundation for all other intervention activities, including, if unavoidable, court referral.

Another $761,000 will be used to hire 19 guidance counselors and 5 social workers to work exclusively on truancy cases. The guidance counselors are responsible for assisting a truant during his or her initial identification as having unexcused absences. A plan is developed to assist the student return to school. If the plan is not working or the student accumulates an additional 5 unexcused absences, for a total of 10, a social worker assigned to that school's region will intervene.

The social worker will only intervene in serious truancy cases (10 or more unexcused absences). The social worker would work hours that make them available to do evening counseling sessions at school or in the child's home. It is the responsibility of the social workers to coor-

dinate the services of the Metropolitan Police, Department of Human Services, private social service agencies, such as the Urban League, Sasha Bruce House, the DC Superior Court social services and others to ensure a comprehensive approach to the more serious truance cases.

The guidance counselors will also assist in efforts in truancy/dropout prevention. One new counselor would be placed in each of our high schools and career centers. Although attendance officers will remain responsible for truance, per se, it is the guidance counselor who is best trained to ensure that the school system's resources and personnel are brought to bear on student behavior problems in general. Also included is $4,000 to conduct workshops for the parents of truants.

The Committee has included $50,000 for the development and startup of a truancy/dropout prevention center. This center would be the pilot for other centers around the city. This first center would handle 30 chronic truants at a time for intensive counseling and academic sessions in lieu of attending regular school. Students would remain at the center for no more than 2 weeks at a time.

Similar programs are operated in New York, New Orleans, and are contemplated in Philadelphia. In New Orleans, a school system similar in size and demographic makeup to the District's, school officlals reported a 2-percent annual increase in attendance since the beginning of the program.

The Committee believes that this program could be in place by the start of the second semester of the 1984–85 school year.

The Committee also recommends an additional $335,000 to implement the school incentive awards and teacher incentive awards recommendations of the Task Force for Merit Pay for Teachers. These funds are broken down to $165,000 for the school incentive award program and $170,000 for the teacher incentive award program.

During consideration of the fiscal year 1984 District of Columbia Appropriations Act the Congress provided $350,000 for a study of teacher incentives. The Superintendent assembled a group of 15 citizens and educators who, in May 1984, issued a report recommending expansion of the school and teacher incentive award programs as well as development of improved screening and evaluation of new teachers and a mentor/teacher program.

The school incentive award program makes cash awards to schools whose entire teaching staff seeks funds to implement innovative programs schoolwide.

The teacher incentive award program makes cash awards to individual teachers who have novel approaches to teaching. A portion of the funds requested will be used to disseminate the results of successful projects to other teachers.

INTEGRATED INFORMATION SYSTEM

One of the major failings of the District's justice system is the lack of an integrated information system. The Committee believes that an effective linking of the numerous existing computer operations would

lead to extensive improvement for all parts of the justice system. The instant availability of accurate and timely data will ameliorate, and in some cases eliminate, many existing justice system problems and provide much of the elusive data now lacking.

The Committee strongly recommends that the Mayor, chief justices of the courts, and U.S. attorney formulate a plan in time to be considered as part of the District's fiscal year 1986 budget to be submitted to the District Council in January 1985.

ANDREI SAKHAROV PLAZA

On July 25, 1984, the Subcommittee held a hearing on the request to rename that portion of 16th Street, Northwest between L and M Streets for Soviet dissident Andrei Sakharov. Witnesses included Members of Congress, representatives of the District of Columbia government, the U.S. State Department, and Lisa Alexeyeva Semyonov, the daughter-in-law of Dr. Sakharov.

The Committee was unimpressed with the argument put forward by the State Department that to take action might violate the Vienna Convention on Diplomatic Relations to "prevent the impairment of the dignity" of foreign missions. It seems that of all the options available to nations in their relations with other nations, and in light of the outrageous treatment of Dr. Sakharov and his wife, Yelena Bonner, that the renaming of a street in their honor is a most moderate step to take.

If it were solely up to this Committee the recommendation would be to honor Dr. Sakharov by renaming the street. The Committee has withheld this action only in deference to the home rule of the District government and to the responsibility of the Committee on Governmental Affairs.

The Committee was tempted to embrace the novel recommendation of Representative Elliott Levitas, who testified in favor of the proposal, to designate that portion of 16th Street only on Federal maps and documents. Here the Committee withheld only because of the confusion that might arise from the dual names for the street.

At the full Committee meeting August 1, 1984, an amendment was raised to designate the property surrounding the Soviet Embassy at 1125 Sixteenth Street NW. as Andrei Sakharov Plaza. After consultation with the Mayor, the amendment was accepted. This will permit mail to be addressed to the Embassy at Andrei Sakharov Plaza.

The Committee is also aware that a bill is pending in the District of Columbia City Council to rename the northbound span of the 14th Street Bridge complex after the late Arland D. Williams, Jr. Mr. Williams was the hero of the tragic crash of Air Florida flight 90 into that span on January 13, 1982, which claimed 78 lives. Mr. Williams unselfishly passed on to other survivors of the crash the helicopter's lifeline before succumbing to the frigid waters of the Potomac River. His heroism prompted President Reagan to posthumously award him the Coast Guard's Gold Lifesaver's Medal.

The Committee urges the Council to expedite consideration of this bill.

PROFESSIONAL FEES ADJUSTMENT

The bill contains language reducing the budget estimate for professional fees by $3,500,000.

The Committee notes that the funding request for professional fees, consultant and related services is 23 percent greater than the amounts appropriated in fiscal year 1984 for such services. The Committee has experienced difficulty in obtaining specific information on the exact nature and cost of such services. The Committee recognizes that many of these funds are spent on statutorily required activities. However, the Committee believes that these requirements can be met without increasing funding to the requested levels and has recommended a 6 percent increase in fiscal year 1985 funding for these services. Until the Committee has been provided more detailed responses to such questions as the number of sole source contracts awarded, the number of contracts which were let only after competitive bidding, and the number of unsolicited contracts awarded, it will continue to exercise the closest scrutiny of these costs.

UNION STATION

The Committee recognizes the problem Amtrak has been experiencing with regard to lack of enforcement of taxicab regulations, traffic laws, and parking codes in the area of the cab stand in front of Union Station. The number of complaints by passengers and the station-employed dispatchers is on a steady increase with the most common charges being refusal to transport passengers to particular parts of the city and overloading cabs with passengers with disparate destinations. Violation of traffic signs and illegal parking are other routinely occurring problems which cause congestion and confusion for passengers and pedestrians. However, even in the face of flagrant violation of regulations and the discomfort and often embarrassment of passengers, Amtrak's authority to enforce the law and to issue tickets for moving and nonmoving violations has been under dispute. Park Service Police no longer patrol this area since responsibility for the property was transferred to the U.S. Department of Transportation. As a result, the uncomfortable and illegal conditions have gone uncorrected, antagonizing visitors and residents and reflecting negatively on both Amtrak and the District of Columbia.

The street in front of Union Station is public property leased to the U.S. Department of Transportation. Amtrak is a mixed-ownership Government corporation (the Secretary of Transportation holds all preferred stock) whose highly trained police force is similar to the Federal Security Police. For these reasons, the Committee expects the District of Columbia to work closely with Amtrak and to issue rules or submit necessary legislation as soon as possible clarifying the authority to issue tickets for traffic and taxicab infractions at Union Station and Co-

lumbus Circle. The Committee notes that there is precedent for this action since the District has granted this same authority to other mixed-ownership Government corporations, such as the National Zoo.

TOTAL RESOURCES

Based on recommendations in this bill, it is estimated that a total of $3,098,197,000 and 38,341 positions will be available to the District of Columbia during the next fiscal year. Included in this figure are appropriations from District funds recommended in the bill, Federal grants, and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment, revenue sharing, and revenues accruing from various local taxes, fees, charges and other collections.

The recommendations included in the bill total $2,363,386,000 and 32,818 positions from all District of Columbia funds in fiscal year 1985.

The following summary describes the total resources by appropriation title:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1985

Item	Recommended in bill (District of Columbia funds)		Federal grants		Private funds and other revenues		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Operating expenses:								
Governmental direction and support	1,969	$87,872,000			5	$4,012,000	1,974	$91,884,000
Economic development and regulation	1,103	72,061,000	1,348	$89,599,000	87	18,659,000	2,538	180,319,000
Public safety and justice	10,394	504,897,000	43	1,733,000	9	3,209,000	10,446	509,839,000
Public education system	11,052	496,333,000	1,233	45,171,000	82	13,120,000	12,367	554,624,000
Human support services	3,903	556,050,000	2,411	279,163,000	51	51,924,000	6,365	887,137,000
Public works	1,846	192,499,000	36	9,559,000	100	8,976,000	1,982	211,034,000
Washington Convention Center		8,830,000						8,830,000
Repayment of loans and interest		174,000,000						174,000,000
Repayment of general fund deficit		10,100,000						10,100,000
Interest on short-term borrowing		5,000,000						5,000,000
Inaugural expenses		2,300,000						2,300,000
Adjustment		-3,565,000						-3,565,000
Water and sewer enterprise fund	1,063	140,206,000		39,000		1,834,000	1,063	142,079,000
Washington Convention Center enterprise fund		(8,830,000)			118	4,485,000	118	4,485,000
Lottery and charitable games enterprise fund	79	3,531,000				109,899,000	79	113,430,000
Cable television enterprise fund	4	250,000					4	250,000
Total operating expenses	31,413	2,250,364,000	5,071	425,264,000	452	216,118,000	36,936	2,891,746,000
Capital outlay:								
General fund		90,842,000		49,299,000				140,141,000
Water and sewer enterprise fund		22,180,000		44,130,000				66,310,000
Intra-District positions	1,405						1,405	
Grand total	32,818	2,363,386,000	5,071	518,693,000	452	216,118,000	38,341	3,098,197,000

Federal Funds

The total in Federal funds estimated to be available is $1,070,430,000. The amount includes the Federal payment, contributions to various retirement programs, payment for water and sewer services provided Federal facilities, revenue sharing and various other Federal grants and reimbursements.

The following table summarizes the total Federal amounts to be available to the District during fiscal year 1985:

Item	*Amount*
Federal funds:	
Federal payment	$425,000,000
Criminal justice emergency initiatives	8,371,000
Education initiative	1,502,000
Federal contribution to police officers, firefighters, teachers, and judges retirement funds	52,070,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	24,100,000
Federal loans for capital outlay	
Federal revenue sharing	18,394,000
St. Elizabeths Hospital	20,000,000
Inaugural expenses payment	2,300,000
Subtotal (Federal funds included in this bill)	551,737,000
Federal grants	518,693,000
Total, Federal funds	1,070,430,000

Federal Payment

A recommended Federal payment of $425,000,000 for fiscal year 1985 has been approved by the Committee. It is the complete amount requested by the city and is $39,000,000 above the House.

The $425,000,000 recommended in the bill is 25.9 percent of the general revenue local collections for 1985 fiscal year.

Following is a table showing the Federal payment and its relationship to local revenue collections for 1951 through 1985 fiscal years.

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1951	$9,800,000	$97,866,000	10.0
1952	10,400,000	102,398,000	10.2
1953	10,000,000	104,823,000	9.5
1954	11,000,000	105,456,000	10.4
1955	20,000,000	114,808,000	17.4
1956	18,000,000	122,302,000	14.7
1957	20,000,000	137,280,000	14.6
1958	20,000,000	144,745,000	13.8
1959	25,000,000	149,751,000	16.7
1960	25,000,000	162,888,000	15.3

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS—Continued

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1961	$25,000,000	$167,986,000	14.9
1962	30,000,000	181,615,000	16.5
1963	30,000,000	205,298,000	14.6
1964	37,500,000	215,804,000	17.4
1965	37,500,000	230,995,000	16.2
1966	44,250,000	256,398,000	17.3
1967	58,000,000	272,906,000	21.3
1968	70,000,000	301,767,000	23.2
1969	89,365,000	341,033,000	26.2
1970	116,166,000	388,542,000	29.9
1971	131,000,000	432,010,000	30.3
1972	173,654,000	458,523,000	37.9
1973	181,500,000	505,276,000	35.9
1974	187,450,000	534,253,000	35.1
1975	226,200,000	554,222,000	40.8
1976	248,949,000	628,245,000	39.6
Transition quarter	66,138,000	199,652,000	33.1
1977	[1] 276,000,000	754,447,000	36.6
1978	[2] 276,000,000	880,699,000	31.3
1979	250,000,000	953,697,000	26.2
1980	276,500,000	1,082,209,000	25.6
1981	300,000,000	1,190,596,000	25.4
1982	336,600,000	1,271,727,000	26.5
1983	361,000,000	1,402,409,000	25.7
1984	386,000,000	1,494,468,000	25.8
1985	425,000,000	1,639,397,000	25.9

[1] Does not include special $650,000 Federal payment for inaugural expenses contained in supplemental.
[2] Does not include special Federal reimbursement of $2,565,000 for farmer's demonstration.

History of the Federal Payment

The history of the Federal payment and its relationship to the District's appropriated budget dating back to 1921 is included. Figures for fiscal years 1921 through 1975 reflects general fund appropriations only, appropriations for 1976 through 1980 are for operating expenses from all sources which include the general fund as well as the water and sewer fund. Appropriations for 1981 through 1985 recommended include operating expenses from the general fund only.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1921	$21,474,271	$12,256,178	$9,218,093	42.93
1922	22,977,411	13,784,648	9,192,763	40.01
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,903,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,638	9,000,092	28.90
1927	33,951,478	24,950,987	9,000,491	26.51
1928	34,894,148	25,892,358	9,001,790	25.80
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67
1933	39,626,998	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,708	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,588,424	5,707,529	14.90
1937	40,182,768	35,177,768	5,005,000	12.46
1938	41,143,818	36,118,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66
1943	49,422,932	43,422,932	6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.46
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,978	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	[1]199,522,707	174,522,707	25,000,000	12.53
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	14.36
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.15
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.24
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	[2]116,166,000	21.96
1971	591,262,769	460,262,769	[3]131,000,000	22.15
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.74
1976	1,042,142,700	793,194,000	248,948,000	23.88
1977	1,130,505,900	853,855,900	276,650,000	24.47
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	[4]250,000,000	19.39

See footnotes at end of table.

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND—Continued

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1980	$1,426,093,300	$1,149,593,300	$276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	[5] 1,792,104,300	1,431,104,300	[5] 361,000,000	20.14
1984	[6] 1,897,285,000	1,511,285,000	386,000,000	20.34
1985 recommended	[7] 2,074,204,000	1,649,204,000	[7] 425,000,000	20.49

[1] Excludes appropriations for capital outlay beginning with fiscal year 1961.
[2] Includes $5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and $8,000,000 as provided in Public Law 91-287 for use in defraying the cost of the retroactive pay increases for policemen, firemen, and teachers.
[3] Includes $5,000,000 as provided in Public Law 91-358 for purposes of the DC Court Reform and Criminal Procedures Act of 1970.
[4] Excludes one-time special payment of $9,900,000 for the Federal share of the RFK Stadium bond repayment.
[5] Excludes one-time payment of $2,342,600 for special crime initiative.
[6] Excludes $31,221,600 for crime initiative, St. Elizabeths Hospital, and education initiative.
[7] Excludes $20,000,000 for St. Elizabeths, $2,300,000 for inaugural expenses, and $9,873,000 for crime and education initiatives.

General Revenue Sharing

The District of Columbia will have $18,394,000 in revenue-sharing funds available during fiscal year 1985.

Revenue-sharing funds are allocated to and expended from the general fund. The distribution of the funds is shown in the following table:

General revenue sharing allocation

Agency	*Amount*
Metropolitan Police Department	$1,439,000
Fire Department	1,900,000
Teachers retirement fund	6,000,000
Department of Human Services	4,322,000
St. Elizabeths Hospital	2,233,000
Department of Public Works	2,500,000
Total	18,394,000

CAPITAL BORROWING

The Committee has stricken language included by the House which appropriated $155,000,000 in long-term capital loans from the U.S. Treasury. There was no budget request for this item.

The bill contains language which pledges the full faith and credit of the U.S. Government if the Federal courts should rule that the District's home rule charter is unconstitutional under the Supreme Court's *INS* v. *Chadha* decision. Under that decision, one House legislative veto was held to be unconstitutional. This raised a question as to the status of the District's standing as a separate entity. The Congress has not yet enacted clarifying legislation. In the absence of such legislation, the District has been unable to gain access to the private capital markets as contemplated in the Federal and District budget submissions for fiscal year 1985.

The language recommended by the Committee seeks to permit the District to enter the private bond markets by extending the resources of

the Federal Government if the Federal courts should strike down the existing law. This mechanism would not require any appropriation of Federal funds as provided by the House. A similar procedure was used by the District and Federal governments in order to secure private, short-term borrowings during fiscal year 1984.

Federal Grants

At the time of its budget submission to the Congress, the District of Columbia expected to receive $518,693,000 in Federal grant funds during fiscal year 1985.

District of Columbia Funds

The bill includes the appropriation of $2,363,386,000 in District of Columbia funds. This amount includes operating expenses, capital outlay and the three enterprise funds.

A summary of these expenditures follows:

District of Columbia funds

Operating expenses	$2,106,377,000
Capital outlays	113,022,000
Water and sewer enterprise fund	140,206,000
Lottery and charitable games enterprise fund	3,531,000
Cable television enterprise fund	250,000
Total, District of Columbia funds	2,363,386,000

Balanced Budget Recommended

The Committee is recommending a balanced budget in accordance with the District government's request. It is estimated that sufficient resources will be available from current revenue authority and new taxes to finance the operating expenses. A financial plan for each of the six categories of operating expenses—(1) general fund and retirement funds, (2) water and sewer fund, (3) DC General Hospital fund, (4) Convention Center fund, (5) lottery and charitable games fund, and (6) cable television fund, follows:

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1985 FINANCIAL PLAN GENERAL FUND AND RETIREMENT FUNDS

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund	Retirement funds
Revenues:				
Local sources, current authority:				
Property taxes	425,700		425,700	
General sales and use tax	308,800		308,800	
Selective sales taxes	64,800		64,800	
Public utility and financial institution taxes				
Income taxes and franchise taxes	505,218		505,218	
Gross receipts taxes	109,309		109,309	
Other taxes	53,538		53,538	

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1985 FINANCIAL PLAN GENERAL FUND AND RETIREMENT FUNDS—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund	Retirement funds
Revenues—Continued				
Local sources, current authority—Con.				
Licenses and permits	31,919	.....	31,919	.....
Service charges	27,396	99,900	127,296	.....
Fines and forfeitures	22,604	.....	22,604	.....
Legalized gambling				
Miscellaneous	17,320	.....	17,320	.....
Transfers from the general fund	.....	.....	.....	(188,700)
Total, local sources, currrent authority	1,566,603	99,900	1,666,503	.....
Local sources, pending authority	32,200	.....	32,200	.....
Federal sources:				
Federal payment	425,000	.....	425,000	.....
St. Elizabeths	20,000	.....	20,000	.....
Inaugural expenses	2,300	.....	2,300	.....
Revenue sharing	18,394	.....	18,394	.....
Criminal justice emergency initiatives	8,371	.....	8,371	.....
Education initiative	1,502	.....	1,502	.....
Contribution to retirement funds (appropriated)	.....	.....	.....	52,070
Grants	.....	425,225	425,225	.....
Total Federal sources	475,567	425,225	900,792	52,070
Total revenues	2,074,370	525,125	2,599,495	52,070
Expenditures:				
Budget authority:				
Governmental direction and support	87,872	4,012	91,884	.....
Economic development and regulation	72,061	108,258	180,319	.....
Public safety and justice	504,897	4,942	509,839	(111,500)
Public education system	496,333	58,291	554,624	(77,200)
Human support services	556,050	331,087	887,137	.....
Public works	192,499	18,535	211,034	.....
Interest on short-term debt	5,000	.....	5,000	.....
Repayment of loans and interest	174,000	.....	174,000	.....
Repayment of general fund deficit	10,100	.....	10,100	.....
Transfers to retirement funds	(188,700)	.....	.....	(188,700)
Other adjustments	-3,565	.....	-3,565	.....
Washington Convention Center	8,830	.....	8,830	.....
Inaugural expenses	2,300	.....	2,300	.....
Pay-as-you-go capital	5,087	.....	5,087	.....
Total, expenses	2,111,464	525,125	2,636,589	.....
Revenues over (under) expenditures	(37,094)	.....	(37,094)	52,070
Other financing sources:				
Fixed assets disposition proceeds	686	.....	686	.....
Legalized gambling transfer in	39,908	.....	39,908	.....
Total, other financing sources	40,594	.....	40,594	.....
Excess of revenues and other sources over (under) expenditures	3,500	.....	3,500	52,070

FINANCIAL PLAN FOR WATER AND SEWER FUND, FISCAL YEARS 1983-85

[In thousands of dollars]

	1983 actual[1]	1984 estimate	1985 estimate
Water and sewer fund:			
Revenue:			
District revenue	77,883	89,260	118,300
Federal payments	11,800	16,520	24,100
Grants and reimbursements	.....	1,812	1,873
Total revenue	89,683	107,592	144,273
Expenses:			
Budget request[2]	108,083	116,992	139,864
Grants and reimbursements	.....	1,812	1,873
Total expenses	108,083	118,804	141,737
Net income (Loss)	(18,400)	(11,212)	2,536

[1] Fiscal year 1983 actual revenue, expenditures, and other financing are presented as reported in the District's fiscal year 1983 comprehensive annual financial report. Private grants and other revenue not financing the appropriation are included in District sources, and Federal grants are in grants and reimbursements for fiscal year 1984 and fiscal year 1985. Grants and reimbursements includes all revenue not financing the appropriation. For fiscal year 1983 both expenditures against the appropriation and expenditures associated with grants and other reimbursements are reported on the "budget request" line.

[2] Iincludes only expense portions of appropriation request plus depreciation expense.

FINANCIAL PLAN FOR DC GENERAL HOSPITAL FUND

[In thousands of dollars]

	1983 actual[1]	1984 estimate	1985 estimate
DC General Hospital fund:			
Revenue:			
District revenue	.....	.....	.....
Grants and reimbursements	45,101	45,421	47,701
Total revenue	45,101	45,421	47,701
Expenses:			
Budget request	.....	.....	.....
Grants and reimbursements	84,271	88,521	91,801
Total expenses	84,271	88,521	91,801
Operating transfers in (out)	39,100	43,100	44,100
Net income (Loss)	(70)	.....	.....

[1] Fiscal year 1983 actual revenue, expenditures, and other financing are presented as reported in the District's fiscal year 1983 comprehensive annual financial report. Private grants and other revenue not financing the appropriation are included in District sources, and Federal grants are in grants and reimbursements for fiscal year 1984 and fiscal year 1985. Grants and reimbursements includes all revenue not financing the appropriation. For fiscal year 1983 both expenditures against the appropriation and expenditures associated with grants and other reimbursements are reported on the "budget request" line.

FINANCIAL PLAN CONVENTION CENTER FUND, FISCAL YEARS 1983-85

[In thousands of dollars]

	1983 actual[1]	1984 estimate	1985 estimate
Conventer Center fund:			
Revenue:			
District revenue	.....	13,515	.....
Grants and reimbursements	1,600	.....	4,485
Total revenue	1,600	13,515	4,485
Expenses:			
Budget request	8,153	9,617	.....
Grants and reimbursements	.....	.....	12,988
Total	8,153	9,617	12,988
Operating transfers in (out)	6,109	(3,898)	8,830
Net income (Loss)	(444)	.....	327

[1] Fiscal year 1983 actual revenue, expenditures, and other financing are presented as reported in the District's fiscal year 1983 comprehensive annual financial report. Private grants and other revenue not financing the appropriation are included in District sources, and Federal grants are in grants and reimbursements for fiscal year 1984 and fiscal year 1985. Grants and reimbursements includes all revenue not financing the appropriation. For fiscal year 1983 both expenditures against the appropriation and expenditures associated with grants and other reimbursements are reported on the "budget request" line.

FINANCIAL PLAN LOTTERY AND CHARITABLE GAMES ENTERPRISE FUND, FISCAL YEARS 1983-85

[In thousands of dollars]

	1983 actual[1]	1984 estimate	1985 estimate
Lottery and charitable games fund:			
Revenue:			
District revenue	.....	.....	.....
Grants and reimbursements	54,356	98,688	113,430
Total revenue	54,356	98,688	113,430
Expenses:			
Budget request	2,428	2,773	3,531
Grants and reimbursements	39,465	55,478	69,991
Total expenses	41,893	58,251	73,522
Operating transfers in (out)	12,004	40,010	39,908
Net income (Loss)	459	427	.....

[1] Fiscal year 1983 actual revenue, expenditures, and other financing are presented as reported in the District's fiscal year 1983 comprehensive annual financial report. Private grants and other revenue not financing the appropriation are included in District sources, and Federal grants are in grants and reimbursements for fiscal year 1984 and fiscal year 1985. Grants and reimbursements includes all revenue not financing the appropriation. For fiscal year 1983 both expenditures against the appropriation and expenditures associated with grants and other reimbursements are reported on the "budget request" line.

Cable television fund, fiscal year 1985

Cable television fund:	*1985 estimate*
Revenue: District revenue	$250,000
Expenses: Budget request	250,000
Net income (Loss)	.....

PERSONNEL

The Committee recommends 31,413 in authorized positions. Of this number, 30,267 will be financed from the general fund, 1,063 will be financed from the water and sewer enterprise fund, 79 from the lottery and charitable games enterprise fund, and 4 from the cable television enterprise fund.

The following table summarizes the recommended authorized positions:

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS

Activity	Authorized for 1984	1985 request	House allowance	Senate recommendation
Governmental direction and support:				
Council of the District of Columbia	139	139	139	139
District of Columbia Auditor	15	15	15	15
Executive office:				
Office of the Mayor	25	25	25	25
Office of the Executive Secretary	34	37	37	37
Office of the Inspector General	16	16	16	16
Office of Press Secretary	7	9	9	9
Office of Intergovernmental Relations	9	10	10	10
Office of the Deputy Mayor/City Administrator	24	24	24	24
Office of Personnel	363	374	374	374
Department of Administrative Services	(1)	347	347	347
Deputy Mayor for Finance	(2)	5	5	5
Office of the Budget	49	49	49	49
Office of Financial Management	298	293	293	293
Department of Finance and Revenue	(3)	515	553	553
Board of Elections and Ethics	41	44	44	44
Public Employee Relations Board	4	4	4	4
Office of Employee Appeals	16	18	18	18
DC Retirement Board	7	7	7	7
Total, governmental direction and support	1,047	1,931	1,969	1,969
Economic development and regulation:				
Development:				
Deputy Mayor for Economic Development	(4)	3	3	3
Office of Planning	78	76	76	76
Department of Housing and Community Development	216	64	64	64
Department of Employment Services	(5)	135	135	135
Office of Business and Economic Development	24	30	30	30
Minority Business Opportunity Commission	9	9	9	9
Housing Finance Agency	(16)	(16)	(16)	(16)
Department of Finance and Revenue	479	(6)		
Board of Appeals and Review and Board of Equalization and Review	4	(7)		
Board of Appeals and Review		3	3	3
Board of Equalization and Review		(1)	1	1
Office of Consumer Protection	20	(8)		
Rental Accommodations Office	42	(8)		
Department of Licenses, Inspections, and Investigations	284	(8)		
Department of Insurance	26	(8)		

See footnotes at end of table.

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1984	1985 request	House allowance	Senate recommendation
Economic development and regulation—Continued				
Development—Continued				
Office of Consumer and Regulatory Affairs		701	701	701
Recorder of Deeds	55	([8])		
Public Service Commission	46	56	56	56
Office of People's Counsel	10	14	14	14
Commission on the Healing Arts Licensure	8	11	11	11
Total, economic development and regulation	1,301	1,103	1,103	1,103
Public safety and justice:				
Metropolitan Police Department	4,539	4,534	4,534	4,534
Fire Department	1,664	1,664	1,684	1,664
Court of Appeals	73	73	74	74
Superior Court	959	962	962	983
DC Court System	66	67	67	67
Office of the Corporation Counsel	165	201	201	201
Public Defender Service	(117)	(117)	(117)	(117)
Pretrial Services Agency	48	48	48	48
Department of Corrections	2,578	2,349	2,349	2,745
Board of Parole	22	23	23	23
National Guard	21	22	22	22
Office of Emergency Preparedness	8	11	11	11
Commission on Judicial Disabilities and Tenure	1	1	1	1
Law Revision Commission	8	8	8	8
Office of Criminal Justice Plans and Analysis	8	13	13	13
Total, public safety and justice	10,160	9,976	9,977	10,394
Public education system:				
Board of Education: Public Schools	9,248	9,248	9,248	9,272
University of the District of Columbia	1,365	1,365	1,365	1,365
Educational Institution Licensure Commission	5	5	5	5
Public Library	400	402	402	402
Commission on the Arts and Humanities	7	8	8	8
Total, public education system	11,025	11,028	11,028	11,052
Human support services:				
Department of Human Services	3,204	3,342	3,342	3,342
Department of Employment Services	129	([9])		
Department of Recreation	457	487	487	487
Office on Aging	12	12	12	12
Office of Human Rights	48	51	51	51
Office on Latino Affairs	7	7	7	7
Commission for Women	4	4	4	4
Total, human support services	3,861	3,903	3,903	3,903
Public works:				
Department of General Services	431	([10])		
Department of Transportation	867	([10])		

See footnotes at end of table.

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1984	1985 request	House allowance	Senate recommendation
Public works—Continued				
Department of Environmental Services	1,084	([10])		
Department of Public Works		1,846	1,846	1,846
Total, public works	2,382	1,846	1,846	1,846
Water and sewer enterprise fund:				
Department of Environmental Services	928	1,063	1,063	1,063
Washington Aqueduct	(285)	(275)	(275)	(275)
Total, water and sewer enterprise fund	928	1,063	1,063	1,063
Washington Convention Center enterprise fund	100			
Lottery and charitable games enterprise fund—Lottery and Charitable Games Control Board	70	79	79	79
Calbe television enterprise fund		4	4	4
Total	30,874	30,933	30,972	31,413

[1] New department formerly portion of Department of General Services.
[2] New agency transferred from Office of Financial Management.
[3] Transferred from economic development and regulation appropriation title.
[4] New agency transferred from Office of Planning.
[5] Transferred from human support services appropriation title.
[6] Transferred to governmental direction and support appropriation title.
[7] Two boards consolidated in fiscal year 1984, separated in fiscal year 1985.
[8] Consolidated in new agency Office of Consumer and Regulatory Affairs.
[9] Transferred to economic development and regulation appropriation title.
[10] Consolidated in Department of Public Works and Department of Administrative Services.

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of $87,872,000 for fiscal year 1985 for the various departments, agencies, and activities funded by this appropriation. This is an increase of $43,620,600 from fiscal year 1984, and in most part represents the transfer of the Department of General Services to the public works appropriation title.

A comparative summary by agency follows:

GOVERNMENTAL DIRECTION AND SUPPORT

	Appropriation, 1984	Budget estimates, 1985	House allowance	Committee recommendation
Council of the District of Columbia	$5,408,200	$5,764,000	$5,764,000	$5,764,000
District of Columbia Auditor	472,100	526,000	526,000	526,000
Advisory Neighborhood Commissions	1,071,500	1,072,000	1,072,000	1,072,000
Executive Office:				
Office of the Mayor	1,069,600	1,262,000	1,262,000	1,262,000
Office of the Executive Secretary	1,755,200	2,250,000	2,250,000	2,250,000
Office of the Inspector General	796,300	796,000	796,000	796,000
Office of the Press Secretary	279,000	374,000	374,000	374,000
Office of Intergovernmental Relations	318,400	505,000	505,000	505,000

GOVERNMENTAL DIRECTION AND SUPPORT—Continued

	Appropriation, 1984	Budget estimates, 1985	House allowance	Committee recommendation
Executive Office—Continued				
Office of the City Administrator/ Deputy Mayor for Operations	$879,500	$897,000	$897,000	$897,000
Office of Personnel	10,607,700	12,931,000	12,931,000	12,931,000
Department of Administrative services	([1])	22,357,000	22,357,000	22,357,000
Deputy Mayor for Finance	([2])	192,000	192,000	192,000
Office of the Budget	1,616,900	1,649,000	1,649,000	1,649,000
Office of Financial Management	15,836,200	15,741,000	15,741,000	15,741,000
Department of Finance and Revenue	([3])	17,626,000	17,626,000	17,626,000
Board of Elections and Ethics	2,468,700	2,518,000	2,518,000	2,518,000
Public Employees Relation Board	203,900	233,000	233,000	233,000
Office of Employee Appeals	608,300	681,000	681,000	681,000
District of Columbia Retirement Board	500,000	100,000	834,000	100,000
Metropolitan Washington Council of Governments	284,900	298,000	298,000	298,000
Statehood Constitutional Convention	75,000	100,000	100,000	100,000
Total	44,251,400	87,872,000	88,606,000	87,872,000

[1] New department formerly portion of Department of General Services.
[2] New agency transferred from Office of Financial Management.
[3] Transferred from economic development and regulation appropriation title

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends $5,764,000 and 139 positions for the District Council. This is an increase of $355,800 from the current year budget and is in agreement with the House allowance.

As the legislative branch of the District of Columbia, the responsibilities of the Council include many functions carried out by city, county, and State bodies in other locations.

DISTRICT OF COLUMBIA AUDITOR

The Committee recommends $526,000 and 15 positions for fiscal year 1985. The District of Columbia Auditor is required to audit the accounts and operations of the District of Columbia government annually and certify revenue estimates in support of annual budgets and municipal bonds when issued.

ADVISORY NEIGHBORHOOD COMMISSIONS

The requested appropriation of $1,072,000 is recommended by the Committee for fiscal year 1985. This Commission was established to advise the District government on matters of public policy. This request is an increase of $500 above the fiscal year 1984 budget.

OFFICE OF THE MAYOR

The Committee has approved the request of $1,262,000 and 25 positions for fiscal year 1985. This is an increase of $192,400 over the fiscal year 1984 budget.

OFFICE OF THE EXECUTIVE SECRETARY

The Committee recommends the full budget request of $2,250,000. This recommendation is an increase of $494,800 above the fiscal year 1984 budget. The Office provides administrative and logistical support to the Mayor's Office as well as the various boards, commissions, and smaller governmental offices of the District government.

OFFICE OF THE INSPECTOR GENERAL

The sum of $796,000 and 16 positions is recommended for the Office of the Inspector General. The request is the same as the fiscal year 1984 level. This Office is responsible for the prevention and detection of fraud, abuse, waste, and mismanagement in the programs and operation of the District of Columbia government.

OFFICE OF THE PRESS SECRETARY

The Committee recommends the full budget request of $374,000 and nine positions for fiscal year 1985. The Office of the Press Secretary serves as the central agency of the executive branch. They are responsible for coordinating and disseminating official news and media related announcements.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The sum of $505,000 is recommended for the Office of Intergovernmental Relations. This is an increase of $186,600 above the fiscal year 1984 request. This Office is responsible for developing legislative programs and District relations with the Council, Congress, and State and local governments.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The Committee recommends an increase of $17,500 for a total of $897,000 for the fiscal year 1985 budget.

The City Administrator/Deputy Mayor for Operations is the chief administrative officer in the executive branch of the District of Columbia government and has broad management responsibilities with respect to all departments and agencies of the city.

OFFICE OF PERSONNEL

An increase of $2,323,300 and 11 positions for a total of $12,931,000 and 374 positions are recommended for the Office of Personnel.

The Office advises and assists the Mayor, the City Administrator, and the District Council on all matters relating to personnel management programs in the District of Columbia government.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee recommends the full budget request of $22,357,000 and 347 positions for fiscal year 1985. This amount reflects a net increase of $1,989,000 above the 1984 budget. The Department is responsible for planning, regulating, and administering programs for the administrative support of agencies in the District government.

OFFICE OF DEPUTY MAYOR FOR FINANCE

The amount of $192,000 is recommended for the Office of Deputy Mayor for Finance and five positions for the fiscal year 1985 budget. The duties of this Office are to assist the Mayor in the performance of the financial management and budgeting functions of the District of Columbia government. The positions and funding were transferred from the Office of Financial Managment.

OFFICE OF THE BUDGET

The full amount of $1,649,000 and 49 positions is recommended for the fiscal year 1985 budget. The Office is responsible for development and administration of the District of Columbia operating and capital budgets. This allowance is an increase of $32,100 above the fiscal year 1984 appropriation.

OFFICE OF FINANCIAL MANAGEMENT

A total of $15,741,000 and 293 positions is requested for fiscal year 1985.

The Office is responsible for the District's financial management system [FMS], the centralized pay and retirement system, cash management system, and long- and short-term debt programs.

DEPARTMENT OF FINANCE AND REVENUE

The fiscal year 1985 request is for $17,626,000 and 553 positions. This amount reflects an increase of $931,000 and 45 positions above the 1984 budget level.

This Office is responsible for administering and enforcing the District's tax laws; conducting research on revenue sources and alternative tax systems; advising the Mayor and District Council on tax policy, programs, and revenues; recording deeds and other written instruments affecting a person's right, title, or interest in real or personal property in the District of Columbia.

BOARD OF ELECTIONS AND ETHICS

The Committee recommendation for the Board is for $2,518,000 and 44 positions. This is an increase from fiscal year 1984 of $49,300 and three positions. The Board of Elections and Ethics is charged with administering and enforcing the election laws of the District of Columbia.

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PUBLIC EMPLOYEE RELATIONS BOARD

The Committee recommendation for the Board is for $233,000 and four positions. This is an increase of $29,100 above the 1984 budget.

The Board is an independent agency and acts as a neutral body for the impartial resolution of labor-management disputes in the District government.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends $681,000 and 18 positions for the Office of Employee Appeals. This allowance is two positions and $72,700 above the 1984 budget appropriation. The Office may hear any employee appeal of an agency decision affecting a performance rating, reduction in force, grievance, erroneous payment, privacy, or classification matter.

DISTRICT OF COLUMBIA RETIREMENT BOARD

The Committee recommends a total of $3,337,000 and seven positions for the Retirement Board. The budget proposed $3,237,000 to be derived from the investment earnings and $100,000 from the general fund.

The House had allowed $834,000 from the general fund and $2,503,000 from the investment earnings. In the past, the Congress has agreed to 25 percent funded from the general fund and 75 percent funded from investment earnings. However, administrative expenses have increased each year. In order to reduce the impact of these increases on the District's general fund, the Committee has recommended the amount contained in the budget request.

The Retirement Board controls and manages the retirement funds for police officers, firefighters, judges, and teachers. It also certifies the contributions required of the District and Federal governments and of employees covered by the Retirement Reform Act.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The Committee recommends $298,000 for the fiscal year 1985 budget. This is an increase of $13,100 above the fiscal year 1984 appropriation. The Council provides the mechanism for interlocal and interstate cooperation in metropolitan Washington.

STATEHOOD CONSTITUTIONAL CONVENTION

The Committee recommends $100,000 for fiscal year 1985. This is an increase of $25,000 from fiscal year 1984. The Statehood Commission and Statehood Compact Commission will have fulfilled a majority of the educational, promotional, and research activities associated with transmittal of the constitution to the Congress.

ECONOMIC DEVELOPMENT AND REGULATIONS

The fiscal year 1985 budget request is for $72,061,000. This amount is an increase of $15,458,000 from fiscal year 1984.

Following is a tabulation of the allocated funds by agency or department:

ECONOMIC DEVELOPMENT AND REGULATION

Activity	Appropriation, 1984	Budget estimates, 1985	House allowance	Committee recommendation
Development:				
Deputy Mayor for Economic Development	([1])	$292,000	$292,000	$292,000
Office of Planning	$2,843,000	2,995,000	2,995,000	2,995,000
Department of Housing and Community Development	19,376,500	18,068,000	15,068,000	15,068,000
Department of Employment Services	([2])	23,475,000	23,475,000	23,475,000
Office of Business and Economic Development	1,180,900	1,432,000	1,432,000	1,432,000
Minority Business Opportunity Commission	307,500	336,000	336,000	336,000
Housing Finance Agency	1,778,700	1,683,000	1,683,000	1,683,000
Department of Finance and Revenue	15,976,200	([1])	.....	.....
Board of Appeals and Review/ Board of Equalization and Review	234,300	([2])	.....	.....
Board of Appeals and Review	([2])	144,000	144,000	144,000
Board of Equalization and Review	([2])	93,000	93,000	93,000
Regulation:				
Office of Consumer Protection	627,600	([3])	.....	.....
Rental Accommodations Office	1,190,400	([3])	.....	.....
Department of Licenses, Inspections, and Investigations	8,442,100	([3])	.....	.....
Department of Insurance	751,800	([3])	.....	.....
Recorder of Deeds	1,296,200	([3])	.....	.....
Office of Consumer and Regulatory Affairs	.....	22,885,000	22,885,000	22,885,000
Public Service Commission	1,873,000	2,422,000	2,422,000	2,422,000
Office of the People's Counsel	417,700	825,000	825,000	825,000
Commission on Licensure to Practice the Healing Art	307,100	411,000	411,000	411,000
Total	56,603,000	75,061,000	72,061,000	72,061,000

[1] Transferred from Office of Planning.
[2] Two boards consolidated in fiscal year 1984, separated in fiscal year 1985.
[3] Consolidated in new agency Office of Consumer and Regulatory Affairs.

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The Committee recommends $292,000 and three positions for fiscal year 1985 for this new Office. This Office was established to provide the Mayor with a deputy who would supervise and coordinate all programs, policies, proposals, and functions related to economic development in the city, and to advise the Mayor on the most effective allocation of public resources for that purpose.

OFFICE OF PLANNING

The bill includes the budget request of $2,995,000 and 76 positions for fiscal year 1985, a net increase of $152,000 and a decrease of 2 positions from the 1984 appropriation.

The Committee's recommendations include $166,000 to maintain the current staffing complement; $22,000 for one DS–13 supervisor planner; $24,000 for fringe benefits, and $17,000 for supplies, vehicle maintenance, communications, office support; and equipment. The Committee's allowance also reflects the transfer of three positions and $77,000 to the new Office of Deputy Mayor for Economic Development.

The Office of Planning is responsible for the preparation of plans for the physical and economic development of the District of Columbia.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

A total of $15,068,000 and 64 positions is the recommended budget for fiscal year 1985. That is a net increase of $964,000, the same as the House allowance. The Committee concurs with the House transfer of $3,000,000 for small capital projects to the capital outlay portion of the bill.

The Department of Housing and Community Development was established to implement the District's housing policies as well as to support the District's efforts in the area of community development. Its housing goals are to provide decent and affordable housing; increase homeownership opportunities for low- and moderate-income persons; develop declining neighborhoods and preserve neighborhood diversity; and maintain all public housing in sound, standard condition.

The Committee requests the District to provide the Committee and the District Council with a report every 6 months on the collection of rent from public housing stock.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends a total of $23,475,000 and 135 positions for fiscal year 1985, a net increase of $3,877,800 and 6 positions above the 1984 appropriation. The Department estimates it will have a total budget of $57,693,000 and 770 positions in 1985 consisting of $23,475,000 and 135 positions from District funds; $30,671,000 and 558 positions in Federal funds; $3,087,000 and 74 positions in private and other funds; and $460,000 and 3 positions from intra-District sales.

The Department operates four major programs: (1) Employment services; (2) employability development; (3) unemployment insurance; and (4) labor standards.

Included in the Committee's allowance are increases of $83,000 for within grades, $587,000 to fund underfunded positions, $55,000 and five full-time equivalent positions to support the youth employment summer payroll processing, $100,000 for elevator rehabilitation at 500 C Street, NW., $38,000 and three positions to relieve claims examiners of subprofessional clerical duties, $65,000 and three positions to expand the re-

sources available for the development and monitoring of apprenticeship opportunities, and $2,950,000 for local jobs and training subsidies.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The sum of $1,432,000 and 30 positions are recommended for the fiscal year 1985 budget.

The Office of Business and Economic Development was established to stimulate, create, and attract new employment opportunities; business attraction and retention; promotion of new capital investments; promotion of tourism; and the delivery of management and technical assistance on behalf of the District of Columbia.

MINORITY BUSINESS OPPORTUNITY COMMISSION

The appropriation of $336,000 and nine positions are recommended for fiscal year 1985. The Commission certifies minority firms for participation in the Sheltered Market Program and provides counseling, training, and assistance in finance and bonding to minority business enterprises.

DC HOUSING FINANCE AGENCY

A total of $1,683,000 and 16 positions are included in the bill for fiscal year 1985. The Agency was created to generate funds from private and public sources to increase the supply and lower the cost of funds available to finance the construction and rehabilitation of single- and multi-family rental housing projects and a homeownership program which finances the sale of units to qualified low- and moderate-income persons.

BOARD OF APPEALS AND REVIEW

The bill includes $144,000 and three positions for fiscal year 1985 and reflects the transfers out of $93,000 and one position to establish the Board of Equalization and Review as a separate agency. The Committee's allowance includes an increase of $3,000 for Board members' compensation. The Board of Appeals and Review is an administrative agency that provides a forum for hearing citizen appeals and providing a final remedy in matters of property, personal rights, and privileges.

BOARD OF EQUALIZATION AND REVIEW

The bill includes $93,000 and one position for the Board of Equalization and Review which is responsible for ensuring that real property in the District of Columbia is assessed at 100 percent of its estimated market value and that comparable properties are assessed at comparable valuations. The Board of Equalization and Review was included as part of the Board of Appeals and Review for administrative purposes, but has been established as a separate agency in fiscal year 1985.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends a total of $22,885,000 and 701 positions for fiscal year 1985. The Department of Consumer and Regulatory Affairs, established by Reorganization Plan No. 1 of 1983, is responsible for the protection of the health, safety, and welfare of the citizens of the District of Columbia by regulating business activities, land and building use, professional conduct and standards, rental housing and condominiums, health and social service care facilities, and the physical environment of the District of Columbia.

The Committee has approved increases of $297,000 for within grades; $88,000 and 4 positions for the Office of Consumer Education and Information; $392,000 and 10 positions for the Office of Compliance; and $99,000 and 3 positions for the Office of the Controller. The Committee has also approved $287,000 for the Office of the Administrator to cover gasoline, telephone and support preparation for implementing the automated data processing system for the Department; $26,000 and 1 position for a DS–12 management analyst, and $10,000 for mail services. Also recommended are increases of $348,000 and six positions for occupational and business licensure; $644,000 and three positions for the building, land, and service facility regulation function; and $192,000 and two positions for the Housing and Environmental Regulation Administration.

PUBLIC SERVICE COMMISSION

The fiscal year 1985 Public Service Commission recommendation is for $2,422,000 and 56 positions.

The Public Service Commission exercises ratemaking and other regulatory authority over the electric, gas, and telephone utility companies within the jurisdiction of the District of Columbia.

OFFICE OF THE PEOPLE'S COUNSEL

The Committee recommends an appropriation of $825,000 and 14 positions for fiscal year 1985.

The Office of the People's Counsel represents the citizens of the District in matters pertaining to rates, services, and practices of the utility companies which serve the District.

COMMISSION ON LICENSURE TO PRACTICE THE HEALING ARTS

The total budget request for $411,000 and 11 positions has been recommended for approval by the Committee for fiscal year 1985. The Commission is to establish the standards and procedures for the licensing of practitioners of the healing arts in the District of Columbia.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of $504,897,000 in fiscal year 1985 for the public safety and justice activities funded in this appropriation.

A comparative summary by agency follows:

PUBLIC SAFETY AND JUSTICE

Activity	Appropriation, 1984	Budget estimates, 1985	House allowance	Committee recommendation
Metropolitan Police Department	$141,220,900	$143,512,000	$144,220,000	$143,512,000
Fire Department	52,548,200	56,286,000	55,926,000	55,926,000
Police and Fire Retirement System	100,856,200	109,700,000	107,100,000	109,700,000
Judges Retirement System	1,700,000	1,800,000	1,800,000	1,800,000
Court of Appeals	3,014,100	3,075,000	3,155,000	3,213,000
Superior Court	36,221,100	35,595,000	35,595,000	37,416,000
Court System	7,978,300	12,903,000	12,903,000	12,903,000
Office of the Corporation Counsel	6,498,500	8,370,000	8,370,000	8,370,000
Settlements and Judgments	4,368,600	4,369,000	4,369,000	4,369,000
Public Defender Service	4,088,900	4,171,000	4,171,000	4,171,000
Pretrial Services Agency	1,561,000	1,436,000	1,436,000	1,436,000
Department of Corrections	124,457,500	112,699,000	88,944,000	118,559,000
Board of Parole	719,400	893,000	893,000	1,228,000
National Guard	491,900	575,000	575,000	575,000
Office of Emergency Preparedness	232,400	372,000	372,000	372,000
Commission on Judicial Disabilities and Tenure	92,200	98,000	98,000	98,000
Judicial Nomination Commission	22,700	35,000	35,000	35,000
Law Revision Commission	492,700	476,000	476,000	476,000
Office of Criminal Justice Plans and Analysis	503,500	738,000	738,000	738,000
Total	487,068,100	497,103,000	471,176,000	504,897,000

METROPOLITAN POLICE DEPARTMENT

The Committee recommends $143,512,000, the same as the budget request, for the Metropolitan Police Department. This amount is $708,000 below the House allowance.

The Committee has deleted $500,000 included by the House to purchase additional motor scooters and uniforms. The department operates a total of 327 motor scooters. Seventy scooters are being replaced during fiscal year 1984 which will improve the operational capability by accommodating officers that weigh in excess of 195 pounds. This recent purchase will accommodate the department's current needs. The remaining 257 serviceable scooters will be replaced after their normal useful life cycle, with 150 planned for replacement in 1985.

Additional funds are not needed for uniforms at this time. Recent analysis of the wearability of uniform fabric resulted in a depletion of inventory. However, an additional order amounting to $181,000 has been made to cover the uniform needs of the recruit officers, currently in training, prior to their graduation. The fiscal year 1985 budget is

based on an average of $125 per person, per year. If there is an increased need for uniforms, the department will make alternative arrangements within the proposed budget level.

The House included $1,894,000 for the police and fire clinic, which is $208,000 above the budget request. The action of the House restores a reduction made by the District Council. The Committee has not included this increase and recommends $1,686,000 for the clinic, which is the same as the budget request. The Committee believes that this amount will be adequate and not result in any deterioration in services by the clinic and expects District officials to carefully monitor its operations to insure the current level of services. The Committee bases this on a February 1984 plan for operation of the clinic that includes elements which improve health care service delivery while reducing clinic costs. These savings would result from more efficient use of clinic staff and other clinic resources.

The recent acquisition of an automated fingerprint search machine has enhanced and multiplied the department's ability to identify perpetrators of crime. A related goal for fiscal year 1985 is to have a fully operational regional network for automated fingerprint identification that will include a linkage with police jurisdictions in Maryland and Virginia.

The department will be introducing several managerial initiatives that will provide technological innovations and information processing improvements. These initiatives include installation of an enhanced 911 emergency system, the formulation of a methodology for enhancing the department's capability to forecast part I offenses in a timely manner, and the expansion of the successful Mayor's 13-point Crime Prevention Program.

In an effort to replace worn out and outmoded communications equipment and equipment parts, additional funds are requested to replace such equipment as mobile radios, sirens, radio chargers, and pagers. Funding also is provided to enable the department to purchase a new computer for the computer-assisted dispatch system. The present computer requires extensive maintenance which is not cost effective.

FIRE DEPARTMENT

For the fire department of the District of Columbia the Committee recommends a total of $55,926,000 and 1,664 positions, the same as the budget estimate and the House allowance. The department currently operates 54 firefighting companies and 17 ambulance units as well as command and auxiliary units. The 54 firefighting companies include 32 engine companies, 17 aerial ladder companies, 4 rescue squads and the fire boat.

Increased funding is included in the fiscal year 1985 budget for the emergency ambulance service. This includes funding for two new ambulance units and additional staffing for the 17 units currently in operation. Twenty-four temporary full-time positions are requested to staff the two new units, bringing the total number of ambulance units to 19.

In addition to the staffing, funding also is requested for supplies and gasoline cost as well as the purchase of two new vehicles. Thirty-three temporary full-time positions are requested to provide staff and training requirements for the 17 current ambulance units in order to reduce the heavy use of overtime.

Additional funding also is recommended to provide the 15-percent matching requirement for Federal funds for a new self-contained breathing apparatus system. This new system will provide 1-hour masks instead of the present half-hour masks, which will greatly extend the ability of the fire department to operate in the subway and in other areas where long-time mask protection is required. Funding also is provided for the routine maintenance of the 35 fire facilities and the operational costs of the Grimke Building headquarters. In addition, funding for small capital projects is requested to rehabilitate engine company No. 5 and the fire training building at the fire academy. The Committee concurs with the House in transferring the $360,000 for these projects to the capital outlay section of the bill.

The Committee has included language in the bill which requires the District government to adhere to the staffing levels of the various units within the Fire Department as established by article III of section 18 of the Fire Deprtment Rules and Regulations. The Committee wishes to make it clear that this language is not intended to interfere in anyway with the collective-bargaining process.

POLICE AND FIRE RETIREMENT SYSTEM

The budget recommendation for the police and fire retirement system represents the District's contribution to the District of Columbia police and fire retirement fund for annuity payments to retirees and survivors of the Metropolitan Police and Fire Departments as required by section 142 of the Retirement Reform Act, Public Law 96–122. After its transfer to the retirement fund, the appropriation provides for the payment of retirement benefits to annuitants on the retirement rolls.

The Committee recommends approval of $109,700,000 for fiscal year 1985. This is the same as the amended budget request and $2,600,000 more than the House allowance. Subsequent to House action, the increased Federal payment of $39,000,000 was approved and this increase is contained in a pending budget amendment.

JUDGES RETIREMENT SYSTEM

The 1985 appropriated request is $1,800,000. The Committee's allowance is $100,000 above the 1984 appropriation and includes $1,400,000 in net pay-as-you-go funds (gross benefit less active judges retirement contributions) and $400,000 in the inflation/amortization amount.

COURT OF APPEALS

A total of $3,213,000 and 74 positions are recommended for fiscal year 1985 for the District's highest court. This is $80,000 and one positions above the budget request and $58,000 above the House allowance.

The increase over the budget request represents full funding of anticipated inflationary costs and the hiring of an additional microfiche operator. Included in the Committee's recommendation are $27,000 to annualize a prior-year judicial pay raise, $12,000 for within grades, $2,000 for retired judges compensation, and $86,000 for supplies, other services and charges and communications. The Committee has also approved $14,000 for a full-time microfiche operator for records management.

In addition the Committee recommends $58,000 to cover the increased fees authorized by the court on January 23, 1984, too late to be considered for inclusion in the budget request, for members of the Committee on Admissions and Committee on Unauthorized Practice of Law. These attorneys prepare, grade, and review the District bar examinations and conduct investigations into the moral character of applicants for admission to the bar. This increase is more than offset by an increase in the fee for admission to the District bar on motion from $200 to $300. It is estimated revenues will increase by $150,000 in fiscal year 1985 as a result.

The court consists of nine active judges who normally hear appeals in panels of three and, on occasion, en banc. They are assisted regularly to some degree by four retired judges of the court and, occasionally, by visiting trial judges from the superior court.

This allowance reflects increases for pay adjustments, terminal leave, within-grades, maintenance support for computer software, and inflation cost for equipment purchases. The Court of Appeals reviews all civil and criminal appeals from the superior court as well as questioned rulings of all District of Columbia administrative agencies.

SUPERIOR COURT

The Committee recommends $37,416,000 and 983 positions for the operations of the Superior Court of the District of Columbia. This is an increase over the budget request and House allowance of $1,821,000 and 21 positions.

During a hearing on June 12, 1984, the Committee received testimony from presiding Judge Fred Ugast of the criminal division of the superior court. Judge Ugast testifed that current court rule does not require a hearing during the 3-day holding period for a person on probation who is rearrested on new charges. This situation results from the continuing increases in criminal division caseloads. The caseload in the division increased by more than 7 percent during calendar year 1983.

In order to permit the court to conduct timely probation revocation hearings, which now may take up to 2 weeks according to Judge Ugast, the Committee has included $160,000 and five positions. These additional resources will permit the court to modify its rules to require immediate probation revocation review before a defendant is released on a new arrest.

This requirement will increase public safety by permitting the court the opportunity to convene a hearing to determine if the conditions of

the individuals probation has been violated and to hold potentially dangerous individuals in custody pending adjudication of the new charges.

In addition the Committee has included $1,205,000 which was not included in the budget request for the salaries of the seven new judges and support staff. The Committee included these funds in the fiscal year 1984 budget for the District, pending legislation authorizing the positions. They have now been authorized in Public Law 98–235, and names have been submitted and are pending confirmation in the Senate. There is every reason to believe that these judges will be on the bench at the beginning of the fiscal year and funds to pay their salary is now required.

The Committee has also included two items requested by the court but disallowed by the Mayor. First are three law clerks and two secretaries for the retired judges, amounting to $139,000. Each active full-time judge of the superior court is statutorily provided with a law clerk, in order to maximize bench time and provide necessary research support. At the present time there are nine retired judges actively serving the superior court an average of 6 to 10 months each per year. This group of judges has only one law clerk to provide the extensive legal research necessary to respond to the many and difficult legal questions which arise in the controversial cases which they hear.

To date, secretarial support for these judges has had to be provided by one secretary assigned on a permanent basis and the detailing of secretarial personnel from other units.

The second item is $317,000 additional for the social services division. Since its creation in 1971, the social services division has continually worked and reworked its resources to accommodate the demands of an increasing workload. During this period, not one additional supervisory probation officer or probation officer position has been added to the division's personnel allocation. Between 1976 and 1982, the division's probation supervision caseload increased by 24.2 percent from 7,885 in 1976 to 9,796 in 1982. Concurrently, the number of diagnostic court reports for the judiciary increased by 52.3 percent from 8,132 reports completed in 1976 to 12,384 reports completed in 1982.

The social services division, and especially its adult branch, is insufficiently staffed to manage the workload at hand. Division/branch work units (numerical values reflecting actual times needed to perform tasks) are beyond maximum operational levels for each staff member. Furthermore, projected future deficits for probation staff/workload ratios are even more pronounced. The adult supervision caseload alone is growing at an 18-percent annual rate over 1982 levels. To merely continue handling these projected workloads at capacity levels, the division requires creation of an additional probation team for assignment to the adult branch. This team would be headed by a supervisory probation officer, and consist of nine probation officers, and a probation clerk. The team would be designated to perform either diagnostic or supervisory functions within the adult branch. Any remaining positions will be assigned to other adult teams where the need for service provision is most critical.

The division's adult supervision workload is projected to increase at an annual 18-percent rate during 1983. By the end of June 1983, the division was supervising 9,113 adult criminal offenders which already reflected an increase of 1,272 cases over 1982 year-end totals. At the same time, the division as a whole was supervising 10,634 adult and family matters or 838 more cases than 1982 year-end totals. The division minimally assumes that its growth rate in the next 2 to 3 years will continue at levels experienced in recent years. This experience indicates a steady rise in needed adult services.

A probation clerk is needed to perform a variety of secretarial and receptionist functions for the new probation team to be created in the adult branch. Among the duties required by this position are the typing and preparation of reports, records/files maintenance, information processing, and the preparation of statistics and other records required by the supervisor and team members.

The superior court is the trial court with original jurisdiction over all criminal, civil, tax, and probate cases, as provided for in title II of the DC Code. The Committee's recommendation, in addition to those discussed above, includes increases of $143,000 for inflationary increases in supplies and materials; and $1,428,000 for other services and charges which includes the Street Law Diversion Program, the Screening and Diversion Program, juror fees and entitlements, witness fees and entitlements, and the Child Abuse and Neglect Program. The Committee also recommends the requested increase of $219,000 for equipment and requipment rental.

DISTRICT OF COLUMBIA COURT SYSTEM

The Committee recommends the appropriation of $12,903,000 and 67 positions for fiscal year 1985 for the District of Columbia court system which is responsible for the administration of the local courts. The Committee's recommended allowance reflects increases of one position and $15,000 for security and custodial liaison, $4,808,000 for criminal justice fees, and $57,000 for noncapital improvements. The Committee recommends approval of the courts request for a separate representation allowance of $1,500 within existing funds for the chief judge of the court of appeals, the chief judge of the superior court and the executive officer. The present allowance provides a total of $2,500 for the three top court officials in the District.

OFFICE OF THE CORPORATION COUNSEL

The Committee recommends $8,370,000 and 201 positions for the Corporation Counsel. The Corporation Counsel is the chief legal officer of the District representing it in all civil proceedings and providing legal services to the various departments, agencies, boards and commissions of the government.

SETTLEMENTS AND JUDGMENTS

The Committee recommends $4,369,000 for this account in fiscal year 1985.

The District of Columbia, as authorized by District Law 3-114, the District of Columbia Tort Claims Settlements Authority Act, has unlimited settlement authority enabling it to avoid potentially large and excessive judgments. Cases may be settled prior to trial in order to avoid long, expensive adjudication, and possible judgment.

PUBLIC DEFENDER SERVICE

A sum of $4,171,000 is recommended for the District's Public Defender Service.

The Public Defender Service provides legal representation to indigent persons in criminal, juvenile, and mental health commitment matters at both the trial and appellate levels. In addition, the Service's Criminal Justice Act Office coordinates the appointment of counsel program in the Superior Court. The Service also provides substantial amounts of investigative and social work services as well as legal and strategic advise, at no charge, to private counsel appointed under the District Criminal Justice Act to represent indigent defendants not represented by Public Defender Service attorneys.

PRETRIAL SERVICES AGENCY

The District's Pretrial Services Agency provides services to the local courts and Federal court systems of the District of Columbia. The Agency gathers background and criminal history data for all arrestees for the courts. Reports are prepared with recommendations to assist judges in evaluating the release potential of arrestees during bail-setting hearings.

The Committee recommends the full budget request of $1,436,000 and 48 positions for fiscal year 1985, the same as requested.

DEPARTMENT OF CORRECTIONS

The Committee is recommending $118,559,000 and 2,745 positions for the Department of Corrections in fiscal year 1985. This amount is $5,860,000 above the revised budget estimate and $29,615,000 above the House allowance. The recommended sum includes the addition of $23,400,000 included as part of the increased Federal payment needed to reimburse the Federal Bureau of Prisons for D.C. Code violators held in Federal facilities, and $6,215,000 in criminal justice initiative funds. The Committee also concurs with the House transfer of $355,000 in small capital projects to the capital outlay section of the bill.

Included in the Committee's allowance are increases of $1,336,000 and 23 positions for the executive direction and support to cover underfunding of fringe benefits, medical supplies for 1,004 residents, and to establish a health service unit. The Committee has also approved $922,000 for detention services to cover base underfunding of fringe

benefits and the care factor cost of 379 residents, and $5,592,000 and 161 positions to cover base underfunding of fringe benefits, care factor cost of 625 residents, expansion of the minimum security facility, and opening of the Occoquan II facility. The Committee also recommends $39,000 for community services to cover base underfunding of fringe benefits and $932,000 for administrative services to cover underfunding of fringe benefits, expansion of the minimum security facility, scheduled preventive maintenance, and funding of small capital projects.

In the fiscal year 1984 District of Columbia appropriations bill, the Committee included $22,330,300 in a criminal justice initiative to improve and expand vocational and basic education programs and to relieve overcrowded conditions at the detention center. The Congress approved these funds with the hope that a concerted effort, coupled with an infusion of meaningful new funds, might ultimately break the cycle of criminal behavior that leads to the so-called career criminal. The scope of the program is to increase the quality, realism, focus, and availability of vocational and literacy programs in the District's prison facilities at Lorton, Va., and the jail located in northeast Washington, taking into consideration the best ideas in prison rehabilitation programs throughout the United States, and implementing an innovative program to serve as a national model. The concept is to concentrate all efforts on increasing training in marketable job skils and such basic English and math skills as may be required to perform and qualify for such jobs. By agreement with the U.S. district court, city officials have opened a new 450-bed medium-security facility at Lorton, Va., called Occoquan II, to relieve the serious overcrowding problem that had existed.

During the year the Committee has held three hearings on the status of the implementation of the vocational and basic education programs and has visited corrections facilities to view first hand the efforts being made. At times during the year the Committee has been displeased with the pace of the programs' implementation and significant reservations have been expressed about the long-term goals, or lack of them, in planning documents. However, at this time the Committee believes that progress has been made sufficient to warrant limited continued support of the programs. The Committee has included $6,215,000 to continue the vocational and basic education programs in fiscal year 1985. This amount is one-half of the estimate to continue these programs for the full fiscal year. The Committee is taking this step to indicate our concern over the use of these funds to date. Strong assurances as to the future directions and use of specific appropriations will be required or further appropriations will be jeopardized. The Committee expects to continue to receive reports of monthly financial and program data.

The program plan, as currently structured, calls for positions for vocational and basic education teachers, counselors, psychologists, and job placement specialists.

There are also positions for correctional officers. These officers are related to the opening of Occoquan II and additional officers required to provide security to vocational and educational facilities.

In addition, there are staff resources dedicated to community-based Second Chance centers and administrative support. The Second Chance centers will number seven throughout the District and provide for monitoring of ex-offenders' progress and to provide adjustment counseling.

In implementing these programs the Department has established the position of Assistant Director for Educational Services. This individual and her staff have undertaken the monumental task of shaping a new attitude toward training and education of inmates. The goals as set out by the Committee are ambitious and the corrections staff have set an ambitious undertaking before them. At the beginning of fiscal year 1984 there were approximately 1,440 inmates involved in vocational and education programs. By the beginning of fiscal year 1985 there will be 3,990 inmates involved in training programs, and when the programs are fully implemented they will be available to virtually every inmate held in District of Columbia facilities.

The Committee will continue to monitor the program and will defer until a supplemental appropriations bill a decision on the second half of the required funding.

The Committee is encouraged by the recent establishment of the Advisory Committee on Corrections Education Reform. The Committee is comprised of eight members and includes private citizens, business and labor leaders, experts from other jurisdictions, and District government representatives.

The purpose of the Advisory Committee is to provide the Department of Corrections with information and advice on the planning and implementation of these programs. Additionally, it is hoped that by providing an interface with the labor and business communities at this early stage of planning there can be a meaningful exchange of information so that local needs for training and employment of ex-offenders can be met.

The Advisory Committee will review current operations, proposed expenditures, and long-range plans for this continuing program.

The Committee shares the concern of the Mayor, corrections officials, and citizens over the pervasiveness of drugs in the District's corrections facilities. A comprehensive testing of 3,322 inmates at the Lorton prison were tested in March 1984 for four drugs—amphetamines, PCP, cocaine, and opiates. The results show that 10 percent of all inmates tested were using one of these drugs. The relationship between criminal behavior and drug use is well documented and undeniable. If drug use is this prevalent within the prison, then there is little hope that it can be abated outside the institution. The effect on vocational and education programs is also paramount. An individual using drugs cannot be expected to learn a trade or other basic skills under the influence of mind-altering or mood-changing drugs. The Committee supports the tough new procedures instituted by District officials and encourages them to seek new ways to break this cycle of drug dependency and crime.

The Committee is also concerned, not only about the current overcrowding in District corrections facilities, but also about the size of that population in the future. The official population projections to the year 1990 show a leveling off of the incarcerated population in the period with small reductions in the late 1980's. The Committee seriously questions those projections. The General Accounting Office, in a report of February 27, 1984, states that the District projected its population to increase to 5,900 inmates in fiscal year 1987.

The historical record shows that the incarcerated population has grown every year except one for the past decade. For the calendar years 1981, 1982, and 1983, the annual population growth has been 9 percent, 15 percent, and 13 percent, respectively. As a case in point, the official projection of 1985 prison population would set the total incarcerated in District facilities at 5,250, excluding approximately 1,200 inmates housed by the Federal Bureau of Prisons. The budget before the Committee requests funds to support 5,860 inmates, with a current population of approximately 5,500. For these reasons, the Committee directs the District government to reevaluate the official estimates of future prison populations and to look carefully at models used by the Federal system and other jurisdictions to develop other estimates or possibly a range of estimates to aid in future planning.

BOARD OF PAROLE

The Board of Parole is a three-member quasi-judicial body, appointed by the Mayor, whose purpose is to (1) determine if and when it is in the best interest of society and the offender for the offender to be released from custody into the community; (2) establish the terms and conditions of such parole; (3) set standards of supervision, in collaboration with the Department of Corrections, for persons on parole; and (4) decide if and when to terminate such parole or mandatory release or to modify the terms or conditions thereof, when such actions are deemed necessary.

The Committee recommends $1,228,000 and positions for the Board of Parole in fiscal year 1985. This is $335,000 more than the budget request and the House allowance.

During hearings on March 7 and 27 and July 26, 1984, the Board has testified concerning its policies and procedures. The Mayor, the Board, and their staffs have undertaken a comprehensive review and, in some instances, revision of these policies and procedures as a result. The Committee seeks to ensure, as do all levels of the District government, that individuals who may be a high risk to commit other crimes, or have long histories of criminal behavior, are not released prematurely back into the community.

Of particular concern is the necessity to hold accountable those who have been paroled and are accused of other crimes. A judgment must be made swiftly in such instances as to whether the individual has violated parole and, therefore, have the parole privilege revoked. This judgment must be made before there is opportunity for him or here to be released on the subsequent charges.

As a part of this review, the Committee is aware of a proposal that the Mayor is considering to transfer parole supervision from the Department of Corrections to the Board of Parole. The Committee supports this transfer in principle as a means of consolidating decisionmaking and supervision of parolees into one entity.

The Committee has recommended an increase of $335,000 to assist in the implementation of proposed new rules on the issuance of warrants and revocation of parole. With the establishment of new rules and procedures, it is highly probable that additional hearing examiners and related staff may be required to handle an increased revocation caseload. However, since these rules were proposed only 2 days before the subcommittee considered the fiscal year 1985 budget, a full analysis of implementation costs was not available. This amount is considered the minimum amount necessary and the Committee expects that as the needs become apparent that the District government will reprogram the needed funds and inform the Committee if supplemental amounts are required.

The Committee also notes that other changes in rules and procedures of the Board are under consideration and strongly encourages those reforms in cooperation with other elements of the criminal justice system, including the U.S. Attorney's Office, at the earliest possible date. Further, the Committee believes that budgetary constraint should not be an impediment to moving swiftly to implement these reforms. In that regard, the Committee pledges to continue to work closely with the Mayor, both in considering necessary reprogrammings or supplemental requests.

DC LAW REVISION COMMISSION

The Committee recommends $476,000 and eight positions for the Law Revision Commission in fiscal year 1985.

Congress created the Law Revision Commission in 1974, in response to the 1972 recommendations of the Nelson Commission, it foresaw the urgent need for examination of the District's laws on a comprehensive basis and sought recommendations for such change and reform as would both remedy defects and anachronisms and bring the law into harmony with modern conditions. By statute, the Commission must conduct periodic analyses of pertinent judicial decisions, legislative history, academic treatises, other State laws, and model laws. Twenty-seven States have law revision commissions or equivalent agencies.

The Commission is by composition a body of technical experts in all areas of the District's law. Unlike the District Council or its Judiciary Committee, the Commission is not a political enterprise. It was not created to deal with the types of day-to-day problems faced by legislative bodies and their staffs. Its energies are not consumed by meeting the demands of constituents, lengthy factfinding investigations, and the need to respond to immediate problems. Likewise the Commission has nothing in common with the Office of Criminal Justice Plans and Analysis, an operational agency which is primarily concerned with the coordination of the criminal justice system.

The Commission's 17 members are experienced lawyers, law professors, and laypersons with vast knowledge of the District's laws and who represent a broad spectrum of the community. They are appointed by nine separate Federal and District authorities—the council, the Mayor, the courts, the District bar, the President, the chairman of the House District Committee, the chairman of the Senate Committee on Governmental Operations, the public defender, and the Corporation Counsel. The Commission is supported by a staff of five attorneys and three administrative personnel.

The Committee believes that the work of the Commission is best carried out by this type of structure and hopes that the District government will continue to fully support this important undertaking.

The primary activities of the Commission will be the examination and comprehensive revision of the laws relating to health and environment, real property, insurance, and criminal offenses outside of title 22 of the DC Code; and the updating of the Commission's DC Administrative Procedure manual prepared for District agency personnel.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The bill includes the full budget request of $738,000 and 13 positions for fiscal year 1985 and reflects a net increase of $234,500 and 5 positions above the 1984 appropriation. Included in the Committee's recommendation are increases of $5,000 for within grades, $5,000 for additional Board hearings, $6,000 for increases in the cost of supplies, communications, and equipment, and $12,000 for logistical support for hearings. Also recommended is the transfer of $206,000 and five positions for the Civilian Complaint Review Board from the Metropolitan Police Department.

This office is the District government's central unit for research and evaluation of the District's justice system pursuant to District Law 2–107. As such, the office collects and analyzes crime and operational data from justice agencies, develops multiagency plans for establishing justice objectives and targets, researches and develops recommendations for specific operational issues, and plans and implements the Juvenile Justice Assistance Program.

PUBLIC EDUCATION SYSTEM

A total of $496,333,000 is recommended for fiscal year 1985 for the operation of the public education system of the District of Columbia.

A comparative summary by agency follows:

PUBLIC EDUCATION SYSTEM

Activity	Appropriation 1984	Budget estimates 1985	House allowance	Committee recommendation
Board of Education (Public Schools)	$326,350,000	$338,850,000	$338,850,000	$340,352,000
Teachers' Retirement and Annuity Fund	78,560,800	77,200,000	67,600,000	77,200,000
University of the District of Columbia	60,842,400	63,609,000	63,609,000	63,609,000
Educational Institution Licensure Commission	196,200	200,000	200,000	200,000
Public Library	12,436,100	13,845,000	13,945,000	13,845,000
Commission on the Arts and Humanities	916,400	1,127,000	1,127,000	1,127,000
School Transit Subsidy	4,231,000	([1])		
Total	483,532,900	494,831,000	485,331,000	496,333,000

[1] Transferred to public works appropriation title.

BOARD OF EDUCATION (PUBLIC SCHOOLS)

The Committee recommends a total of $340,352,000 and 9,272 positions for the public school system. This is an increase of $1,502,000 and 24 positions above the budget request and House allowance.

On June 20, 1984, the Committee held a hearing with the Board of Education, a major topic was the problem of truancy in District schools. The school administration estimates that during the first semester of the 1983–84 school year approximately 5 percent or 4,600 students were truant each day. Many of today's truants are tomorrow's school dropouts. The obvious problems are that students who do not attend school, cannot be prepared academically to assume their community and family responsibilities as adults or to obtain employment. A lesser recognized problem is that many of the students who are not attending school are responsible for much of the crime and vandalism that is occurring within our cities. Unsupervised youth are also more likely to be involved in undesirable activities such as drug and alcohol abuse and teenage pregnancies.

To address this serious problem the Committee has included an additional $1,502,000. Of the amount $352,000 will be used to purchase 47 automatic calling machines to call parents of absent youths. Contact with the parent is essential to alert the parents, who often are unaware that their child is not in school. This is often all it takes. Presently, DCPS does not have the personnel available to call the parents of every child who is absent to determine whether the absence is an excused absence. Therefore, the Committee recommends the purchase for each junior high school, senior high school, and career center an automatic calling machine. These machines can be programmed to call parents, and to invite them to attendance conferences. These machines would be used to supplement attendance aides and, thus, form the first intervention point after a teacher reports that a child is absent. DCPS has 28 junior high schools, 12 senior high schools, and 7 career centers. Thus,

47 machines would be needed, at a cost of approximately $7,500 per machine, or $352,000. Accurate recordkeeping and accounting for absences, and efforts made by the school system to notify parents and correct truancy problems are the foundation for all other intervention activities, including, if unavoidable, court referral.

Another $761,000 will be used to hire 19 guidance counselors and 5 social workers to work exclusively on truancy cases. The guidance counselors are responsible for assisting a truant during his or her initial identification as having unexcused absences. A plan is developed to assist the student return to school. If the plan is not working or the student accumulates an additional 5 unexcused absences, for a total of 10, a social worker assigned to that school's region will intervene.

The social worker will only intervene in serious truancy cases (10 or more unexcused absences). The social worker would work hours that make them available to do evening counseling sessions at school or in the child's home. It is the responsibility of the social workers to coordinate the services of the Metropolitan Police, Department of Human Services, private social service agencies, such as the Urban League, Sasha Bruce House, the DC Superior Court social services and others to ensure a comprehensive approach to the more serious truance cases.

The guidance counselors will also assist in efforts in truancy/dropout prevention. One new counselor would be placed in each of our high schools and career centers. Although attendance officers will remain responsible for truance, per se, it is the guidance counselor who is best trained to ensure that the school system's resources and personnel are brought to bear on student behavior problems in general. Also included is $4,000 to conduct workshops for the parents of truants.

The Committee has included $50,000 for the development and start-up of a truancy/dropout prevention center. This center would be the pilot for other centers around the city. This first center would handle 30 chronic truants at a time for intensive counseling and academic sessions in lieu of attending regular school. Students would remain at the center for no more than 2 weeks at a time.

Similar programs are operated in New York, New Orleans, and are contemplated in Philadelphia. In New Orleans, a school system similar in size and demographic makeup to the District's, school officials reported a 2-percent annual increase in attendance since the beginning of the program.

The Committee believes that this program could be in place by the start of the second semester of the 1984–85 school year.

The Committee also recommends an additional $335,000 to implement the school incentive awards and teacher incentive awards recommendations of the Task Force on Merit Pay for Teachers. These funds are broken down, $165,000 for the school incentive award program and $170,000 for the teacher incentive award program.

During consideration of the fiscal year 1984 District of Columbia Appropriations Act, the Congress provided $350,000 for a study of teacher incentives. The Superintendent assembled a group of 15 citizens and

educators who, in May 1984, issued a report recommending expansion of the school and teacher incentive award programs, as well as development of improved screening and evaluation of new teachers and a mentor/teacher program.

The school incentive award program makes cash awards to schools whose entire teaching staff seek funds to implement innovative programs schoolwide.

The teacher incentive award program makes cash awards to individual teachers who have novel approaches to teaching. A portion of the funds requested will be used to disseminate the results of successful projects to other teachers.

Included in the Committee's allowance is $6,000 for within grades in the Office of the Board of Education, and $100,000 for legal services support and $30,000 for within grades for the Office of the Superintendent. For the Deputy Superintendent for Schools, the Committee has approved $700,000 for bilingual education, $1,915,000 for expanded prekindergarten services, $295,000 for a safety and security school alarm system, and $2,587,000 for within grades. The Committee has also approved $3,915,000 for the Associate Superintendent for Management Services including $221,000 for computer support refinement, $1,551,000 to replace buses for handicapped students, $2,000,000 for school modernization and $143,000 for within grades. The Committee also recommends an increase of $2,502,000 for the Office of the Associate Superintendent for Special Services and State Affairs, including $1,417,000 for special education programs, $930,000 for Adult and Continuing Education and $155,000 for within grades.

Total resources

Item	*Fiscal year 1985*
Operating expenses:	
Appropriation recommended in bill	$340,352,000
Federal grants	38,455,000
Private and other funds	2,135,000
Total, operating expenses	380,942,000

PUBLIC MEMBERSHIP

The number of students in the District's public school system continues to decline, but at a much slower rate, and is expected to total 88,000 for the 1984–85 school year, a decrease of 843 students below the enrollment for 1983–84. The following table shows annual pupil membership statistics from 1969–70 to the 1984–85 estimates:

PUPIL MEMBERSHIP, 1969–70 THROUGH 1984–85

Date	Enrollment	Decrease
October:		
1969	145,584	
1970	142,857	2,727
1971	139,650	3,207
1972	136,783	2,867
1973	132,438	4,345
1974	128,389	4,049
1975	126,568	1,821
1976	122,586	3,982
1977	116,595	5,991
1978	113,858	2,737
1979	106,156	7,702
1980	99,225	6,931
1981	94,425	4,800
1982	91,105	3,320
1983	88,843	2,622
1984	88,000	843

With the amount recommended in the bill, per pupil expenditures for the 1984–85 school year from all sources will total $4,329 of which $3,868 will be from District funds and $461 will be from Federal and other funds. The average pupil-teacher ratio during the coming year is estimated to be 25 to 1, the same as in 1984.

The Committee has approved the requests to delete the earmarking of funds for the Driver Education Program as well as language which placed a floor on the amount to be spent for maintenance of the public schools.

On May 23, 1984, the Committee heard testimony from Mr. William Simons, president of the Washington Teachers Union, concerning the deteriorating condition of some District school buildings. Subsequently, the Committee received information that the rate of deterioration exceeds the rate of repair and that it may take as much as $10,000,000 per year for 3 years to address the current maintenance.

Because of the effect that poorly maintained buildings may have on education quality, the Committee requests that the Board of Education and the Mayor perform a comprehensive study of all school buildings to inventory deferred and needed maintenance. The Committee strongly suggests that this study be completed in time to be considered as part of the District's fiscal year 1986 budget due to be submitted to the District Council in January 1985.

TEACHERS' RETIREMENT AND ANNUITY FUND

The Committee recommends approval of $77,200,000 for fiscal year 1985. This is the same as the amended budget request and $9,600,000 more than the House allowance. Subsequent to House action the increased Federal payment was approved and this increase is contained in a pending budget amendment.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends that the fiscal year 1985 total budget request of $63,609,000 and 1,365 positions be approved for the operation of the University of the District of Columbia which serves as the only public institution for postsecondary education in the Nation's Capital.

EDUCATIONAL INSTITUTION LICENSURE COMMISSION

The fiscal year 1985 appropriated request is for $200,000 and five positions.

These amounts will allow the Commission to continue its responsibility for licensing and regulating private, postsecondary degree-granting institutions.

PUBLIC LIBRARY

The Committee recommends $13,845,000 and 402 positions. This amount is the same as the budget request and $100,000 less than the House allowance. The House had provided $100,000 from a reduction in the Convention Center budget. The Committee has not approved that reduction. The Committee notes that the amount recommended includes $1,185,000 for the book fund, an increase of $237,000 over 1984. This will make the District's per capita expenditure for books $1.70 in fiscal year 1985, based on 1982 population data for 11 urban library systems serving populations between 550,000 and 750,000. The average for these systems is $1.75. The Committee supports the rebuilding of the book funds purchasing power and hopes city officials will remain sensitive to this need.

COMMISSION ON ARTS AND HUMANITIES

The Committee recommends an appropriation of $1,127,000 and eight positions for fiscal year 1985, an increase of $210,600 and one position above the 1984 level. The Commission serves as the District of Columbia's municipal arts agency as well as its designated State arts agency. The allowance recommended by the Committee includes increases for the assistant director position, within grades, telephone costs, mailing and postage, and the expansion of the Geographic Development Program.

HUMAN SUPPORT SERVICES

The Committee recommends a total of $556,050,000 for fiscal year 1985 for the agencies and departments under the human support services appropriation title.

A comparative summary follows:

HUMAN SUPPORT SERVICES

Activity	Appropriation 1984	Budget estimates 1985	House allowance	Committee recommendation
Department of Human Services	$354,791,100	$408,019,000	$407,795,000	$407,795,000
Department of Employment Services	19,597,200	([1])		
Department of Recreation	21,693,600	23,102,000	23,102,000	23,102,000
Office on Aging	5,188,600	6,128,000	6,128,000	6,128,000
DC General Hospital	43,100,000	44,100,000	44,100,000	44,100,000
St. Elizabeth's Hospital	35,206,700	35,207,000	55,207,000	55,207,000
Unemployment compensation	7,232,000	4,536,000	4,536,000	4,536,000
Disability compensation	11,558,000	10,200,000	10,200,000	10,200,000
Office of Human Rights	1,155,400	1,302,000	1,302,000	1,302,000
Office on Latino Affairs	284,600	362,000	362,000	362,000
Commission for Women	131,800	140,000	140,000	140,000
Energy Office	3,297,600	3,178,000	3,178,000	3,178,000
Total	503,236,600	536,274,000	556,050,000	556,050,000

[1] Transferred to economic development and regulation appropriation title.

DEPARTMENT OF HUMAN SERVICES

A total of $407,795,000 and 3,342 positions are recommended in the bill for the programs and activities operated by the Department of Human Services. The Committee's recommendation reflects a net increase of $54,246,000 and 173 positions above the 1985 adjusted base and a reduction of $224,000 below the request, and the same as the House allowance. The Committee concurs with the House and has transferred $224,000 for small capital projects to the capital outlay portion of the bill.

Executive direction and support.—The Committee recommends $158,000 for within grades; $2,155,000 for a payroll shortfall and restoration of six positions eliminated from the authorized staffing count in fiscal year 1984 because of unmet attrition goals; $726,000 for repairs and maintenance of facilities; $175,000 for repairs and replacement of vehicles; $354,000 for rent; $20,000 for contractual services; $179,000 for the College Grant Program; $26,000 and eight positions for program expansion in inspection and compliance; $287,000 to restore nine positions previously charged to Federal funds; $100,000 to match a health systems agency grant; $1,243,000 and five positions for expansion of a program to recoup more revenue in the Office of Health Care Financing; and $500,000 for contractual services fees to supplement the operation of the medicaid management information system. The Committee also recommends a reduction of $224,000 which reflects the transfer of two capital projects to the capital outlay section of the bill where language is included to fund the projects from operating revenues.

Commission on Social Services.—The Committee has approved increases as follows: $158,000 for a payroll shortfall; three positions and $83,000 to restore previously abolished positions; $148,000 for rent; $149,000 for within grades; and $18,000 for increased energy costs.

Aid to families with dependent children emergency assistance/Shelter Program.—The Committee has approved increases of $1,417,000 for increases in the monthly AFDC payment level of 9 percent; $758,000 for emergency assistance; and $1,100,000 for the Shelter Program.

Child day care.—The Committee recommends increases of $78,000 for increases in infant spaces; $563,000 for increases in preschool spaces; and $60,000 for increases in training.

Bureau of Habilitation Services.—The Committee has approved increases of $180,000 for realignment of existing staff and $13,000 to cover a payroll shortfall in fiscal year 1984.

Family Services Administration.—The Committee recommends increases as follows: $302,000 to fund existing staff; $232,000 and 14 positions for the Intake Branch/Abuse and Neglect Division; $545,000 for a payroll shortfall in fiscal year 1984; $135,000 for within grades; $167,000 and 7 positions for the Foster Care Program; $244,000 and 10 positions for adult services; and $684,000 for homemaker services.

General public assistance.—The Committee recommends increases of $1,051,000 for an increase in the benefit payment level and $857,000 for supplemental security income.

Income Maintenance Administration.—The Committee recommends increases of $78,000 and seven positions for the Medical Assistance Program; $51,000 and three positions for the General Assistance Program; and eight positions for the Mayor's Committee on the Handicapped.

Rehabilitation Services Administration.—The Committee recommends increases of $900,000 for mandated services to disabled individuals and to fund the independent living grant and $167,000 to fund within grades, staff support for the Mayor's Committee on Handicapped Individuals, and costs associated with the administration of section 504 of title V.

Youth Services Administration.—The Committee recommends increases of $104,000 and 4 positions for the Vocational Training Program; $137,000 and 9 positions for expansion of guard services; and $275,000 and 11 positions for restoration of positions for the Community Restitution and Treatment Program.

Medicaid/medical charities.—The Committee recommends increases as follows: $2,990,000 for increased costs and billings for DC General Hospital; $831,000 for increased costs of inpatient hospital services; $1,021,000 for increased costs and utilization of outpatient hospital services; $2,329,000 for increased utilization of medical charities; $89,000 for increased costs and utilization of physician services; $9,206,000 for increased costs and utilization of skill/intermediate nursing services; and $3,800,000 for increased costs and utilization of vendor payments.

Commission of Public Health.—The Committee recommends increases as follows: $133,000 for within grades; $174,000 for a payroll shortfall; $113,000 and two positions to assure compliance with the statutory mandate that stipulates there must be timely, quality investigations of all homicides, suicides and accidental, drug-related and unattended deaths; and $50,000 and two positions for program monitoring and policy analysis.

Alcohol and Drug Abuse Administration.—The Committee recommends increases as follows: $76,000 for within grades; $84,000 for a payroll shortfall; $5,000,000 for the Alcohol and Drug Abuse Program previously funded by St. Elizabeths Hospital; $303,000 for a Veterans Administration grant shortfall; $100,000 for 6 temporary treatment counselors for 9 months for a more intensive treatment program; $200,000 in contractural services to underwrite the community-based alcohol contracts; $371,000 and 12 positions to maintain current levels of service and treatment for substance abusers; and $107,000 and 8 temporary full-time positions to provide adequate counseling services at the current level to the increased caseload of clients.

Ambulatory Health Care Administration.—The Committee recommends increases as follows: $119,000 for within grades; $119,000 for a payroll shortfall; $582,000 and 28 temporary positions, 1 for Office of the Administrator, 2 dental officers, 2 dental hygienists, and 3 dental assistants for dental health services; and 4 pharmacists, 14 nurses, and 2 nursing assistants for clinical services; $803,000 to purchase pharmaceutical supplies; $1,958,000 for contractual services to maintain current levels of services and to replace expiring Federal grants; $690,000 to replace Federal grant shortfalls which are critical to the provisions of health services; $232,000 for rental funds; and $130,000 for a supervisory nurse and 4 occupational therapists to maintain adequate staffing standards.

DC Village.—The Committee recommends increases as follows: $114,000 for within grades; $112,000 for a payroll shortfall; and $97,000 and 17 positions to allow DC Village to operate an additional 50 beds for the heavy care needs of patients.

Long-term Care Administration.—The Committee recommends increases as follows: $10,000 for within grades; $12,000 for a payroll shortfall; $100,000 and four positions to increase home care provider services, nursing care, and physician visits to clients, three positions which were withdrawn in the fiscal year 1984 budget based upon an attrition assumption that did not materialize; and $500,000 for personal care services to increase the current caseload by 140 residents, increase the current average of 999 hours per client to 1,092 hours per client, and to increase the hourly salary of 600 personal care aids from $3.50 to $4.

Mental Health Services Administration.—The Committee recommends the following increases: $1,151,000 for the Office of the Administrator for contractual services and equipment to fund private community agencies that provide mental health socialization services under the Dixon plan; $571,000 for the Community Mental Health Center North to restore 13 previously abolished positions and 11 temporary positions as support staff for the increased caseload of the new mobile treatment unit which will provide mental health services to severely disabled psychiatric patients who are being placed in the community as part of the Dixon plan; $836,000 for the Community Mental Health Center South for restoration of 1 previously abolished position, 29 temporary posi-

tions for the establishment of a mobile treatment unit for community outreach for high-risk patients and upgrading the crisis resolution unit capability to provide rapid emergency treatment to patients and minimize the need for hospitalization; and $97,000 for forensic psychiatry for 3 temporary positions for youth services and within grades.

Preventive Health Services Administration.—The Committee recommends the following: $655,000 and five positions for the Office of the Administrator; $806,000 for epidemiology and disease control; $382,000 for laboratories; $99,000 for tuberculosis control; and $349,000 and five positions for venereal disease control.

DEPARTMENT OF RECREATION

The sum of $23,102,000 and 487 positions are recommended for the Department's activities during fiscal year 1985.The Department develops and administers comprehensive programs for public recreation and culture.

OFFICE ON AGING

The Office has submitted and the Committee recommends approval of a budget totaling $6,128,000 and 12 positions for fiscal year 1985.

The function of the Office on Aging is to plan, manage, implement, and evaluate a broad range of health and social services on behalf of the District's estimated 103,000 senior citizens. This is done through the senior service network, comprised of some 30 community organizations. Coordination with other government and private agencies, advocacy for senior citizens concerns, and mobilization of resources in response to priority needs are also a part of the function of the Office.

DISTRICT OF COLUMBIA GENERAL HOSPITAL

The Committee recommends $44,100,000 as an operating subsidy to the DC General Hospital Commission in fiscal year 1985.

The District of Columbia General Hospital Commission was established by DC Law 1–134, to insure that any DC resident needing medical care and unable to obtain it elsewhere, can be treated and, if necessary, admitted to the hospital, and to insure that he will receive efficient, economical, quality hospital care and services. No District resident will be refused care because he is unable to pay. In addition, the Commission is charged with studying the needs of low-income hospital users in the District of Columbia, developing plans to insure adequate facilities and personnel to meet these needs, insuring that maximum efficiency and economy is provided in the administration of public health care in DC General Hospital, and giving careful consideration to the future of the hospital.

ST. ELIZABETHS HOSPITAL

The Committee recommends a total of $55,207,000 for reimbursement to St. Elizabeths Hospital for fiscal year 1985. This allowance is $20,000,000 above the fiscal year 1984 appropriation and reflects the Committee's efforts to prevent a deterioration or disruption of services at the hospital due to a shortfall of $20,000,000 in the hospital's budget for fiscal year 1985. This shortfall is due to a decrease in the contribution from the Federal Department of Health and Human Services. Last year's shortfall of $25,000,000 was resolved through management savings and other actions taken by the Federal and District governments, and the conferees on the fiscal year 1984 bill directed Federal and District officals to work together closely in developing and resolving the problems which have been ongoing for some time. For whatever reasons, this was not done, and the people who suffer because of this impasse are St. Elizabeths patients who have no constituency whatsoever. A shortfall of $20,000,000 would fundamentally affect the hospital's ability to provide clinical care, and according to testimony received by the Committee from the Federal Department of Health and Human Services during a special hearing, the hospital would lose its accreditation causing further problems in the hospital's capacity to obtain reimbursements.

Accordingly, rather than allow a deterioration or disruption of services at St. Elizabeths, the Committee is recommending a special one-time Federal payment of $20,000,000 contingent upon the enactment of a Federal statute which determines the relative financial responsibilities of the Federal and District governments for the operating costs of St. Elizabeths. In the event a Federal statute is not enacted into law, the Committee has included a provision under this appropriation title to require the District government to pay the $20,000,000 from District funds provided in this bill or from additional revenues.

The Committee expects that the negotiation's between the District and Federal governments will include honest discussion and ultimate give and take on both sides.

UNEMPLOYMENT COMPENSATION FUND

The District government is requesting $4,536,000 for contributions to the unemployment compensation fund in fiscal year 1985. The contribution is for compensation of eligible former District government employees during periods of unemployment.

DISABILITY COMPENSATION FUND

The Committee recommends $10,200,000 for the disability compensation fund which provides District government employees who are injured on the job with worker's compensation, permanent and temporary disability compensation, burial expense in case of death, compensation for surviving dependents, and where practicable, vocational rehabilitation.

OFFICE OF HUMAN RIGHTS

The bill includes the total budget request of $1,302,000 and 51 positions for the Office of Human Rights for fiscal year 1985, an increase of $146,600 and three positions above the 1984 level. The Committee has approved an increase of $23,000 for within grades; $7,000 for supplies; $30,000 for other services and charges; $8,000 for equipment rental; $49,000 and three positions for the Settlement Agreement Program; $28,000 to maintain the current continuing full-time staff complement; and $2,000 to maintain the current term-staff complement.

This Office is responsible for the enforcement of the DC Human Rights Act and other human rights laws and regulations.

OFFICE OF LATINO AFFAIRS

The Office on Latino Affairs [OLA] was created under DC Law 1–86 in 1979. Through this legislation, OLA was given a mandate to respond aggressively to the needs of the Latino community and to insure that a full range of health, education, employment, and social services is made available to the Spanish-speaking residents of the District of Columbia. The Committee recommends $362,000 and seven positions for fiscal year 1985.

COMMISSION FOR WOMEN

The Committee recommends $140,000 and four positions for the Commission in fiscal year 1985.

The objective of the DC Commission for Women is to effect improvement in the status of women in the District of Columbia government and women and their families in the community at large. The Mayor appoints 21 members to serve 3-year terms. The members serve without compensation.

ENERGY OFFICE

An appropriation of $3,178,000 is recommended for the Energy Office in fiscal year 1985.

The Office was established by DC Law 3–132 to coordinate the energy activities of the District.

The Complementary Energy Assistance Program [CEAP] provides cash payments to assist eligible recipients with household energy and utility costs. These grants are held not to be earned income to the recipient for the purposes of the AFDC Program.

PUBLIC WORKS

The Committee recommends a total of $192,499,000 for the activities to be funded under this new account during fiscal year 1985.

A comparative summary by agency follows:

PUBLIC WORKS

Activity	Appropriation 1984	Budget estimates 1985	House allowance	Committee recommendation
Department of General Services	$25,203,600	(1)		
Department of Transportation	31,190,200	(1)		
Department of Public Works		$85,834,000	$84,964,000	$84,686,000
School transit subsidy	(2)	4,000,000	4,000,000	4,000,000
Washington Metropolitan Area Transit Commission	91,000	87,000	87,000	87,000
Washington Metropolitan Area Transit Authority	98,475,700	103,726,000	100,326,000	103,726,000
Department of Environmental Services	35,601,600	(2)		
Total	190,562,100	193,647,000	189,377,000	192,499,000

[1] Transferred to new Department of Public Works and Department of Administrative Services.
[2] Transferred from public education system appropriation title.

DEPARTMENT OF PUBLIC WORKS

The Committee's recommendations include $84,686,000 and 1,846 positions for fiscal year 1985. This amount is $1,148,000 below the budget request reflecting the Committee's agreement with the House in transferring that amount comprising five small capital projects to the capital section of this bill.

The Committee has also deleted $278,000 in additional funds included by the House for maintenance of local parks. The Committee has recommended the full budget request of $343,000 for this purpose and notes that this is an increase of $266,000 over current levels. The Committee urges District officials to review their Parks Maintenance Program and develop a plan setting forth a minimum level of maintenance services with the objective of maintaining these areas so they will be assets to the surrounding neighborhoods.

Committee recommendation.—The Committee recommends the following increases: Office of the Director, $76,000 for telephone consolidation; Office of Mass Transportation, $32,000 for a transportation data clerk, and supplies, equipment, and contractual services; Office of the Controller, $136,000 to cover postage, rent increases for traffic adjudication, and a telephone rate increase; Office of Management Services, $8,000 for the rental of Xerox machines; and Office of Policy and Planning, $6,000 for payments and supplies for the Council of Governments.

The bill includes increases for the Public Space Maintenance Administration to cover annual equipment replacement, $1,228,000; tree trimming, $122,000; street sealing material, $100,000; contractual bridge deck repair, $50,000; contractual bridge painting, $60,000; Work Release Program, $266,000; fringe benefits, $268,000; collection of refuse on holidays, $88,000; relocating the refuse collection headquarters, $125,000; waste collection and waste disposal repair parts and supplies, $92,000; and paving of Brentwood Road, $80,000.

Recommended for the Transportation Systems Administration are increases of $25,000 for printing of tickets, $6,000 for guard services, $80,000 for traffic sign mechanics, $5,000 for a word processor, $50,000 for traffic signal knockdown repairs, and $22,000 for traffic signal technicians.

The Committee also recommends the following increases for the Transportation System Administration: $9,571,000 for street lights and traffic signals; $75,000 for computerized driver testing equipment; $4,000 for photo permit control; $44,000 for nonresident violator compact; $153,000 for staggered registration; $335,000 for new tags; $19,000 for vehicle inspection record input; $12,000 in inflation for supplies, equipment, and printing; $24,000 for a secretary and an information specialist for customer services; $12,000 for night time parking enforcement overtime; $35,000 for replacement boots; $275,000 for 1,000 parking meters; $21,000 for the coin collection contract; and $200,000 for conversion of the street light program from capital.

Under design, engineering, and construction management the Committee recommends increases of $40,000 to cover computer equipment, equipment maintenance, highway planning grant match, and management and design for paving the Brentwood lot.

For the Facilities Operation and Maintenance Administration the Committee recommends increases of $860,000 for repairs to District owned buildings; $200,000 for vehicle replacement; $379,000 for installation of phones and the engineering staff for the new Municipal Office Building; and $340,000 for relocation to the new Municipal Office Building.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee is recommending the requested amount of $87,000 for the fiscal year 1985 budget.

The Commission administers and carries out the delegated powers of the Washington Metropolitan Area Transit Regulation Compact. The compact confers upon the Commission jurisdiction over the regulation and improvement of specified transportation within the metropolitan area.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The sum of $103,726,000 is recommended for fiscal year 1985. This amount represents the District of Columbia's share of the WMATA operating subsidies. The recommendation is the same as the amended budget request and $3,400,000 more than the House allowance. This increase represents a portion of the Federal payment increase.

The responsibility of the transit authority includes the planning and construction of the metrorail system, the development and operation of the metrobus and metrorail systems, the establishment of fares, and the determination of funding sources for the various programs.

SCHOOL TRANSIT SUBSIDY

The bill includes $4,000,000 for 1985 and reflects a reduction of $231,000 below the 1984 appropriation. This program provides a subsidy for reduced fare transportation of school children who use Metrobus or Metrorail for educationally related transportation. The student contribution toward the fare is indexed at one-third of the regular adult peak-hour fare rounded down to the nearest nickel.

WASHINGTON CONVENTION CENTER FUND

The Committee recommends $8,830,000 for the Washington Convention Center in fiscal year 1985. The requested funding will finance the difference between the convention center's estimated fiscal year 1985 operating revenue of $4,485,000 and its spending needs of $13,315,000. It also will cover part of an estimated $2,223,000 depreciation expense, which will appear on the enterprise fund's year-end financial statement.

The Committee has not agreed to the $1,900,000 reduction by the House in eliminating this amount of the $2,400,000 budgeted to purchase kitchen equipment from the centers food service contractor. This purchase was contemplated at the time of the contract signing and was proposed in the budget by the District. When this purchase is complete the city will receive 25.5 cents of each food service dollar rather than 12 cents as is now the case. The House action would deny the center $500,000 in revenue in 1985. The purchase will be recaptured through additional revenues in less than 5 years.

REPAYMENT OF LOANS AND INTEREST

The Committee recommends approval of the budget request of $174,000,000 for fiscal year 1985. This allowance is $15,264,400 above the 1984 appropriation. The Committee's allowance consists of $167,432,000 for repayment of loans and interest on the District's long-term borrowings to finance capital project construction; $548,000 for a portion of the authorized costs for private hospital construction; $1,620,000 for a portion of construction costs for St. Elizabeths Hospital; and $4,400,000 for interest on advances to the unemployment compensation trust fund.

REPAYMENT OF GENERAL FUND DEFICIT

The Committee recommends that a total of $10,100,000 be applied toward reducing the District's accumulated general fund deficit which totaled $276,000,000 as of September 30, 1983. The amount is the same as the budget request and House allowance. The Committee has, however, deleted language requiring the District government to identify an additional $10,000,000 in savings to further reduce the accumulated deficit.

Short-Term Borrowings

The Committee recommends approval of $5,000,000 for interest on short-term borrowings. These funds will be used to pay interest as well as costs incurred in issuing short-term revenue anticipation notes which will allow the District government to meet its seasonal cash flow needs.

Inaugural Expenses

The bill includes $2,300,000, as requested, to cover the costs of support services for the Presidential inaugural in January 1985. Language in the bill provides $75,000 of this amount for the District of Columbia National Guard and the balance to be apportioned by the Mayor to those agencies incurring expenses as a result of inauguration activities. Seven District agencies will be involved with the highest costs being incurred by the Metropolitan Police Department. This account provides the funding to reimburse those agencies. The Committee requests that if these sums are inadequate to cover the expenses of the District government that the Mayor so notify the Committee.

The estimated allocations of this appropriation are shown below by agency:

Agency	*Amount*
Metropolitan Police Department	$1,028,000
Department of Public Works	868,000
Fire Department	228,000
Office of Emergency Preparedness	39,000
Department of Human Services	46,000
Department of Recreation	16,000
DC National Guard	75,000
Total	2,300,000

Other Adjustments

The Committee recommends the requested reduction of $65,000 in object class 30a (energy). Language is included in the bill that allows the Mayor to apportion a reduction in authorized expenditures within object class 30a (energy) in the amount of $65,000 within the various appropriation titles.

CAPITAL OUTLAY

The total request of $113,022,000 is recommended for the city's fiscal year 1985 Capital Improvements Program. This allowance includes $90,842,000 and 26 projects to be funded from the general fund and $22,180,000 and 6 projects from the water and sewer enterprise fund. The Committee recommends approval of the request to delete bill language which required a Council resolution in order for the Mayor to request the advance of any moneys for new general fund capital improvement projects.

A brief explanation of the Committee's recommendations for projects financed from the general fund is provided starting below. Projects fi-

nanced by the water and sewer enterprise fund are described under the water and sewer enterprise fund portion of the report. The following tabulation summarizes the amounts requested and recommended by general categories:

CAPITAL IMPROVEMENTS PROGRAM

Activity	Estimate	Recommended	Increase/ decrease
Public building construction:			
Department of Housing and Community Development	$22,005,000	$22,005,000	
Office of Business and Economic Development	13,000,000	13,000,000	
Department of Human Services	1,922,000	1,922,000	
DC General Hospital	1,000,000	1,000,000	
Public schools	11,400,.000	11,400,000	
University of the District of Columbia	1,237,000	1,237,000	
Fire Department	1,896,000	1,896,000	
Department of Corrections	6,266,000	6,266,000	
Department of Public Works (general services)	4,027,000	4,027,000	
Total, public building construction	62,753,000	62,753,000	
Department of Public Works (transportation)	17,133,000	17,133,000	
Department of Public Works (environmental services)	6,647,000	6,647,000	
Washington Metropolitan Area Transit Authority (Metro)	4,309,000	4,309,000	
Total, general fund	90,842,000	90,842,000	
Water and sewer enterprise fund:			
Department of Public Works (utility administration)	21,880,000	21,880,000	
Washington Aqueduct	300,000	300,000	
Total, capital outlay	113,022,000	113,022,000	

PUBLIC BUILDING CONSTRUCTION

Department of Housing and Community Development.—The Committee recommends approval of the $1,705,000 for grading and paving of Fort Lincoln Drive, NE., and $12,300,000 for conversion of Greenleaf Gardens Highrise. The Committee has also approved the requests for $3,000,000 for general housing improvements and $5,000,000 for land acquisition for housing rehabilitation opportunities.

Office of Business and Economic Development.—The bill includes $2,300,000 for public improvements related to business credit assistance programs and $4,200,000 for the priority neighborhood revitalization project fund. The request for $4,500,000 for the production and technical employment center development fund and $2,000,000 for the major commercial center revitalization fund also have been approved.

Department of Human Services.—The requested appropriation of $1,922,000 for two projects is approved and includes $922,000 for receiving home renovation and $1,000,000 for major roof rehabilitation or replacement.

DC General Hospital.—The Committee recommends approval of the $1,000,000 for replacement of exterior windows.

Public schools.—Funds totaling $11,400,000 for eight projects are recommended. Included in this allowance is $2,000,000 for roof replacement, $1,000,000 for boiler replacement at various schools, and $2,992,000 for electrical modernization at various schools. The Committee has also approved the requests for $1,723,000 for room conversions, $2,000,000 for window replacements, and $450,000 for public address clocks and bells. The request of $735,000 for safety and security, doors and alarms and $500,000 for retaining walls and auditorium improvements is also recommended.

University of the District of Columbia.—The Committee recommends approval of the request of $1,237,000 for phase III, Van Ness Campus, design.

Fire Department.—The requested appropriation of $1,896,000 for three projects is approved and includes $805,000 for fire apparatus replacement, $672,000 for Engine Company No. 5 rehabilitation, and $419,000 for fire training building rehabilitation.

Department of Corrections.—A total of $6,266,000 has been approved for six projects. Included in this allowance is $1,378,000 for maximum security cellblock renovation, $2,302,000 for mechanical and electrical improvements, and $1,186,000 for culinary unit improvements. The Committee has also approved the request for $475,000 for culinary unit, central facility, $425,000 for guard tower renovation, central facility, and $500,000 for roof repairs.

Department of Public Works—General services.—The Committee recommends approval of $4,027,000 for five projects. Included in this allowance is $1,083,000 for electrical modernization at various District-owned buildings, $1,000,000 for energy conservation improvements at District-owned buildings, and $375,000 for emergency mechanical, structural, and electrical repairs at District-owned buildings. The Committee has also approved the requests of $569,000 for major roof repairs, various locations and $1,000,000 for elevator rehabilitation, various District-owned buildings.

DEPARTMENT OF PUBLIC WORKS—TRANSPORTATION

The Committee recommends approval of $17,133,000 for nine projects requested by the Department which expects to receive $41,574,000 in Federal grants for a total capital budget of $58,707,000. Included in the allowance is $5,683,000 for bridge replacement and rehabilitation, $4,800,000 for resurfacing streets and highways, and $3,300,000 for roadway upgrading and reconstruction. Also recommended by the Committee is $1,500,000 for local street improvements, $250,000 for safety improvements, and $300,000 for traffic operations improvements. The bill also includes $400,000 for the Whitehurst Freeway, $500,000 for roadside improvements, and $400,000 for downtown street improvements.

DEPARTMENT OF PUBLIC WORKS—ENVIRONMENTAL SERVICES

The total request of $6,647,000 for two projects is recommended. Included in this allowance is $6,042,000 for a public works maintenance facility and $605,000 for relief of flooding and drainage.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The Committee recommends approval of $4,309,000 requested by the District's Metrorail contribution.

DISTRICT OF COLUMBIA ENTERPRISE FUNDS

The Committee recommends a total of $143,987,000 for the activities funded through this appropriation. This allowance is $17,214,400 above the 1984 appropriation.

The following table summarizes by department and agency the amounts recommended in the bill compared with appropriations for fiscal year 1984, budget estimates for fiscal year 1985, and the House allowance:

ENTERPRISE FUNDS

Activity	Appropriation 1984	Budget estimate 1985	House allowance	Committee recommendation
Water and sewer:				
Department of Public Works (utility administration)	$77,931,900	$125,956,000	$125,956,000	$125,956,000
Washington Aqueduct	14,260,300	14,250,000	14,250,000	14,250,000
Repayment of loans and interest	22,190,900	(1)		
Total, water and sewer	114,383,100	140,206,000	140,206,000	140,206,000
Washington Convention Center	9,617,000	(2)		
Lottery and Charitable Games Control Board	2,772,500	3,531,000	3,531,000	3,531,000
Cable television		250,000	250,000	250,000
Total, enterprise fund	126,772,600	143,987,000	143,987,000	143,987,000

[1] Transferred to Department of Public Works (utility administration).
[2] Transferred to the general fund portion of the appropriation act.

DEPARTMENT OF PUBLIC WORKS

WATER AND SEWER UTILITY ADMINISTRATION

The bill includes $125,956,000 and 1,063 positions in operating expenses from the water and sewer fund for the Department of Public Works—Utility Administration. This allowance reflects an increase of $48,024,100 above the 1984 level.

The Committee recommends approval of the following increases: $81,000 and 7 positions for a new water billing computer system; $16,000 for space rental; $3,389,000 and 19 positions for improved mechanical maintenance; $1,604,000 and 5 positions for wastewater treatment operations; $905,000 and 5 positions for solids processing opera-

tions; $312,000 for energy; $149,000 for within grades; $392,000 for inflationary increases for supplies, other services and charges, and equipment; $122,000 for annualization; $340,000 for equipment replacement; $1,509,000 for full funding of positions; $122,000 and 3 positions for administrative staff; $225,000 for services from other agencies; $1,416,000 and 12 positions for improved electrical maintenance; $163,000 and 2 positions for process control; $7,853,000 for sewage residual; $339,000 and 6 positions for the Water Tap Removal Program; $200,000 and 3 positions for sewer screening cleaning; $617,000 and 5 positions for building sewer repair; and $578,000 and 10 positions for sewer and catch basin cleaning. Also reflected is the transfer-in of the $22,191,000 and an increase of $5,501,000 for repayment of loans and interest for the water and sewer enterprise fund.

Capital outlay.—The Committee recommends approval of the Department's request of $21,880,000 for five projects financed from the water and sewer enterprise fund. Included in the Committee's allowance are $14,250,000 for Blue Plains Wastewater Treatment Plant; $3,590,000 for replacement of sanitary sewers; $2,590,000 for replacement of undersized and defective water mains; $990,000 for trunk and secondary water mains; and $460,000 for the Combined Sewer Overflow Abatement Program. In addition, the Department expects to receive $44,130,000 in grants and reimbursements.

Washington Aqueduct

The Committee recommends the appropriation of $14,250,000 and 275 positions for the operations of the Washington Aqueduct which collects, purifies, and pumps potable water for the District of Columbia, Arlington County, and approximately 40 square miles of Fairfax County. The appropriation recommended by the Committee is $10,000 and 10 positions below the 1984 level. The Committee's recommendations reflect base reductions of $537,000 and 10 positions and increases of $102,000 for within grades, related benefits, and additional pay; $53,000 for medicare, Social Security, and health benefits; $26,000 for communications; $86,000 for contractual services; $10,000 for equipment cost; and $250,000 for two capital projects as requested.

On several occasions over the past decade, the Committee has recognized the efficient and effective operation of the Washington Aqueduct and has reiterated its desire that the Corps of Engineers continue to operate and maintain the Aqueduct with in-house rather than contract labor. Although past budgets of the District of Columbia have authorized several hundred positions to accomplish this mission these positions have not been reflected in the manpower ceilings of the Corps of Engineers. As a result, the Corps has been required to fill the positions by using manpower authorized for its Civil Works Program. With the Corps' limited personnel ceilings, this practice has had an adverse impact on the agency's civil works mission, and to mitigate this problem, the Committee recommends that Corps employees assigned to work on the Washington Aqueduct be exempt from the Federal personnel ceil-

ings, as are all District of Columbia employees. Accordingly, language is included under section 129 of the general provisions exempting these Federal employees, who are paid with District funds, from Federal personnel ceilings, effective October 1, 1983.

Capital outlay.—A total of $300,000 is recommended to renovate Dalecarlia Filter Building, east building.

Lottery and Charitable Games Control Board

The Committee recommends approval of the request for $3,531,000 in non-Federal funds and 79 positions for fiscal year 1985 for the Lottery and Charitable Games Control Board which is responsible for the investigation of license applicants, for inspecting licensed premises and enterprises, for public protection against fraud and deception, for regulating the conduct of charitable games, for conducting legalized lotteries, and for generating revenues for the District of Columbia general fund.

The allowance recommended by the Committee is $758,500 and nine positions above the fiscal year 1984 appropriation.

Office of Cable Television

The Committee recommends $250,000 and four positions for this new Office. The Office of Cable Television was established by DC Law 4–142, Cable Television Communications Act of 1981. The Office is responsible for the day-to-day oversight of the construction and operation of the District's cable system.

GENERAL PROVISIONS

The bill contains various general provisions which are contained in the bill to provide for several limitations, directives, and administrative provisos which are carried annually in appropriations bills. The following summarizes the Committee recommendations pertaining to these provisions:

The Committee recommends various changes throughout the general provisions for style and updating.

The Committee has retained language in section 103 that requires District officials to obligate and expend the full amount appropriated for programs and activities of the Metropolitan Police Department and for repayment of the general fund deficit. The Committee expects District officials to comply fully with the requirements of this language which requires the obligation and expenditure of all funds included in the bill for the general fund deficit and the Police Department and prohibits any effort to reprogram or redirect the funds for other purposes, regardless of the circumstances.

The Committee has added the District of Columbia Courts to the proviso in section 105 which currently allows the District Council to expend budgeted funds for travel expenses and dues without authorization of the Mayor.

The Committee recommends that language in section 106 which prohibits the installation of meters in taxicabs be retained.

Section 110 places a limitation on personal compensation for overtime or temporary positions.

Language carried in section 111 of last year's bill limiting the expenditure of funds for travel and per diem costs outside of the District, Maryland, and Virginia, has been deleted as requested.

The Committee has approved the request to modify the personnel ceiling in section 111 which has been carried in the bill for several years. The number of positions has been adjusted to reflect the Committee's action on the District's 1985 budget request.

Language recommended in section 113 requires the fiscal year 1986 budget of the District of Columbia government to be submitted not later than April 15, 1985, rather than May 1 as requested.

Section 114 has been amended to require that employment information be made available for inspection to the House and Senate Committees on Appropriations, the House Committee on the District of Columbia, the Subcommittee on Governmental Efficiency and the District of Columbia of the Senate Committee on Governmental Affairs, and the Council of the District of Columbia or their representatives. The

Council and authorizing committees were not included in last year's language.

Language previously included as part of section 117 has been included separately as section 116 and requires that employment information be made available for public inspection.

The Committee has retained language in section 117 prohibiting the use of funds in the bill for publicity or propaganda purposes or implementation of any policy including boycott designed to support or defeat legislation pending before Congress or any State legislature.

The Committee has approved section 118 which prohibits the use of Federal funds in the bill to perform abortions except in cases of rape, incest, or where the life of the mother is endangered.

The Committee has retained language in section 122 prohibiting the implementation of a personnel lottery to select firefighters or police officers.

The Committee has not approved the request to delete language carried as section 128 in last year's bill prohibiting the transportation of any output of the District's municipal waste system to any new landfill until the appropriate State agency has issued the required permits.

The Committee has deleted language carried as section 130 of last year's act which required the District government to continue making monthly payments for street lighting and traffic signal costs until those costs were covered by other means through a program for which all final administrative and judicial determinations had been made. The bill includes funds for payment of these costs in fiscal year 1985.

The Committee has added a new general provision exempting Federal employees paid with District funds and assigned to the Washington Aqueduct from Federal personnel ceilings.

The Committee has also added a new provision exempting the District of Columbia from the Economy Act of 1932 as recommended by the General Accounting Office. Two new sections have been added, one providing a mechanism designed to allow the District of Columbia to sell bonds in the private capital markets and one reducing professional fees by $3,500,000. Both these provisions are discussed in detail earlier in the report.

Language is included in the final provision designating square 197, lot 841 in the District of Columbia as Andrei Sakharov Plaza.

COMPLIANCE WITH PARAGRAPH 7 OF RULE XVI OF THE STANDING RULES OF THE SENATE

The accompanying bill contains the appropriation of $29,873,000 in Federal funds for which there is no authorization under paragraph 7 of rule XVI of the Standing Rules of the Senate.

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93-344

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1985: Subcommittee on the District of Columbia	NA	533	NA	[1] 533
Projections of outlays associated with budget authority recommended in the bill:				
1985				[2] 533
1986				
1987				
1988				
1989 and future year				
Financial assistance to State and local governments for 1985 in the bill		523		523

[1] Includes outlays from prior-year budget authority.
[2] Excludes outlays from prior-year budget authority.
NA: Not applicable.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1984 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1985

[Amounts in dollars]

Item	1984 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or -)		
					1984 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
DISTRICT OF COLUMBIA							
FEDERAL FUNDS							
Federal payment to the District of Columbia	386,000,000	425,000,000	386,000,000	425,000,000	+39,000,000	---	+39,000,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	16,520,000	24,100,000	24,100,000	24,100,000	+7,580,000	---	---
Federal contribution to the police officers and fire fighters', teachers', and judges' retirement funds	52,070,000	52,070,000	52,070,000	52,070,000	---	---	---
Criminal justice emergency initiative	25,171,600	---	---	9,873,000	-15,298,600	+9,873,000	+9,873,000
Education initiative	350,000	---	---	---	-350,000	---	---
St. Elizabeth's Hospital	5,700,000	---	20,000,000	20,000,000	+14,300,000	+20,000,000	---
Payments for inaugural expenses	---	2,300,000	2,300,000	2,300,000	+2,300,000	---	---
Loans to the District of Columbia for capital outlay	115,000,000	---	155,000,000	---	-115,000,000	---	-155,000,000
Total, Federal funds to District of Columbia	600,811,600	503,470,000	639,470,000	533,343,000	-67,468,600	+29,873,000	-106,127,000
DISTRICT OF COLUMBIA FUNDS							
Operating Expenses							
Governmental direction and support	(44,251,400)	(87,872,000)	(88,606,000)	(87,872,000)	(+43,620,600)	---	(-734,000)
Economic development and regulation	(56,603,000)	(75,061,000)	(72,061,000)	(72,061,000)	(+15,458,000)	(-3,000,000)	---
Public safety and justice	(487,068,100)	(497,103,000)	(471,176,000)	(504,897,000)	(+17,828,900)	(+7,794,000)	(+33,721,000)
Public education system	(483,532,900)	(494,831,000)	(485,331,000)	(496,333,000)	(+12,800,100)	(+1,502,000)	(+11,002,^^
Human support services	(503,236,600)	(536,274,000)	(556,050,000)	(556,050,000)	(+52,813,400)	(+19,776,000)	

Public works	(190,562,100)	(193,647,000)	(189,377,000)	(192,499,000)	(+1,936,900)	(-1,148,000)	(+3,122,000)
Washington Convention Center Fund	---	(8,830,000)	(6,930,000)	(8,830,000)	(+8,830,000)	---	(+1,900,000)
Repayment of loans and interest	(158,735,600)	(174,000,000)	(174,000,000)	(174,000,000)	(+15,264,400)	---	---
Repayment of general fund deficit	(5,000,000)	(10,100,000)	(10,100,000)	(10,100,000)	(+5,100,000)	---	---
Short-term borrowings	(3,750,000)	(5,000,000)	(5,000,000)	(5,000,000)	(+1,250,000)	---	---
Inaugural expenses	---	(2,300,000)	(2,300,000)	(2,300,000)	(+2,300,000)	---	---
Adjustments	(-4,233,100)	(-65,000)	(-65,000)	(-65,000)	(+4,168,100)	---	---
Professional fees adjustment	---	---	---	(-3,500,000)	(-3,500,000)	(-3,500,000)	(-3,500,000)
Total, operating expenses, general fund	(1,928,506,600)	(2,084,953,000)	(2,060,866,000)	(2,106,377,000)	(+177,870,400)	(+21,424,000)	(+45,511,000)
Capital Outlay							
General fund	(111,587,400)	(90,842,000)	(90,842,000)	(90,842,000)	(-20,745,400)	---	---
Enterprise Funds							
Water and sewer enterprise fund:							
Operating expenses	(114,383,100)	(140,206,000)	(140,206,000)	(140,206,000)	(+25,822,900)	---	---
Capital outlay	(11,220,000)	(22,180,000)	(22,180,000)	(22,180,000)	(+10,960,000)	---	---
Total, water and sewer enterprise fund	(125,603,100)	(162,386,000)	(162,386,000)	(162,386,000)	(+36,782,900)	---	---
Washington Convention Center enterprise fund	(9,617,000)	---	---	---	(-9,617,000)	---	---
Lottery and Charitable Games enterprise fund	(2,772,500)	(3,531,000)	(3,531,000)	(3,531,000)	(+758,500)	---	---
Cable Television enterprise fund	---	(250,000)	(250,000)	(250,000)	(+250,000)	---	---
Total, enterprise funds	(137,992,600)	(166,167,000)	(166,167,000)	(166,167,000)	(+28,174,400)	---	---
Total, District of Columbia funds	(2,178,086,600)	(2,341,962,000)	(2,317,875,000)	(2,363,386,000)	(+185,299,400)	(+21,424,000)	(+45,511,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1984 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1985—Continued

[Amounts in dollars]

Item	1984 Appropriation	Budget estimate	House allowance	Committee recommendation	Senate committee recommendation compared with (+ or -)		
					1984 Appropriation	Budget estimate	House allowance
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
RECAPITULATION							
Grand total, new budget (obligational) authority	600,811,600	503,470,000	639,470,000	533,343,000	-67,468,600	+29,873,000	-106,127,000
Consisting of:							
Federal funds to the District of Columbia...	600,811,600	503,470,000	639,470,000	533,343,000	-67,468,600	+29,873,000	-106,127,000
District of Columbia funds.....	(2,178,086,600)	(2,341,962,000)	(2,317,875,000)	(2,363,386,000)	(+185,299,400)	(+21,424,000)	(+45,511,000)